

DEPARTMENTS OF COMMERCE, JUSTICE, AND STATE,  
THE JUDICIARY, AND RELATED AGENCIES APPROPRIA-  
TIONS BILL, FISCAL YEAR 1991

JUNE 13, 1990.—Committed to the Committee of the Whole House on the State of  
the Union and ordered to be printed

Mr. SMITH of Iowa, from the Committee on Appropriations,  
submitted the following

REPORT

[To accompany H.R. 5021]

The Committee on Appropriations submits the following report  
in explanation of the accompanying bill making appropriations for  
the Departments of Commerce, Justice, and State, the Judiciary,  
and related agencies for the fiscal year 1991.

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### SUMMARY OF ESTIMATES AND RECOMMENDATIONS

The budget estimates for the departments and agencies included in the accompanying bill are contained in the Budget of the United States for 1991 submitted on January 29, 1990 (H. Doc. 101-122) and budget amendments submitted on March 29, 1990 (H. Doc. 101-166) and April 24, 1990 (H. Doc. 101-176).

The Committee recommends a total of \$10,515,916,000 in new budget authority for the departments and agencies in this bill for which enacted authorizations for appropriations exist. In addition, the Committee has reserved, within its section 302 budget allocation, \$8,897,298,000 in new budget authority for the departments and agencies which are normally funded in this bill, but which are not authorized at the present time.

The total budget authority contained in this bill, when combined with amounts reserved for unauthorized programs, will allow the Committee to provide for an increase of 5 percent above an adjusted CBO baseline in order to allow for program increases to continue and enhance the following: the war on drugs and law enforcement; trade promotion; economic development efforts; competitiveness initiatives; and other programs vital to the nation.

The following table provides a comparison of the new budget authority and outlays recommended in this bill and the new budget

authority and outlays held in reserve for unauthorized programs, with the Committee's section 302 budget allocations for this bill:

(In millions of dollars)

|                        | Section 302 |               | This bill <sup>1</sup> |               | Reserve for unauthorized programs |               |
|------------------------|-------------|---------------|------------------------|---------------|-----------------------------------|---------------|
|                        | Mandatory   | Discretionary | Mandatory              | Discretionary | Mandatory                         | Discretionary |
| Budget authority ..... | 850         | 19,345        | 774                    | 9,741         | 72                                | 8,826         |
| Outlays .....          | 844         | 18,753        | 794                    | 12,059        | 49                                | 6,693         |

<sup>1</sup> Includes outlays from prior years.

**Mandatory Programs.**—The Committee has included a total of \$774,471,000 in new budget authority in the bill for authorized mandatory programs. This amount is the full budget request for these items. The Committee has reserved, within its section 302 budget allocation, the budget requests for the Justice Department's Fees and Expenses of Witnesses account (\$70,628,000) and the State Department's Fishermen's Guaranty Fund (\$900,000) because of a lack of authorizations for appropriation.

**Discretionary Programs.**—The Committee has provided a total of \$9,741,445,000 in the bill for authorized programs, and has reserved a total of \$8,825,770,000 within its section 302 budget allocation for unauthorized programs. The following programs are unauthorized:

Department of Commerce: portions of the Economic Development Administration and the International Trade Administration; Export Administration; Minority Business Development Agency; United States Travel and Tourism Administration; portions of the National Oceanic and Atmospheric Administration, including transfers that were made in fiscal year 1990 from three funds; Technology Administration, National Institute of Standards and Technology, and portions of the National Telecommunications and Information Administration.

Department of Justice: All programs except the Vaccine Injury Compensation Fund; the United States Marshals Service; Support of United States Prisoners; Civil Liberties Public Education Fund; the Assets Forfeiture Fund; and Justice Assistance.

Department of State: Portions of the requests for the following items: Salaries and Expenses; Inspector General; payment to the American Institute in Taiwan; Acquisition and Maintenance of Buildings Abroad; Emergencies in the Diplomatic and Consular Service; Contributions for International Peacekeeping Activities and International Fisheries Commissions.

The Judiciary: Drug Dependent Offenders program within Courts of Appeals, District Courts, and Other Judicial Services.

Related Agencies: Maritime Administration, Competitiveness Policy Council; Federal Communications Commission; Federal Trade Commission; International Trade Commission; Legal Services Corporation; Office of the United States Trade Representative; the Securities and Exchange Commission and portions of the United States Information Agency and the Small Business Administration.

The Committee believes that the funding provided for many of the agencies, commissions, departments, the Judiciary and for the bill as a whole is not adequate to provide the level of services and programs justified. In addition, the Committee believes that in some cases the low level of resources will reduce total Government receipts to the general Treasury. However, the restraints on the provision of new budget authority and outlays that have been placed on the Committee under the budget process do not permit a more adequate level of funding at this time.

The following table summarizes by department and agency the amounts recommended in the bill for authorized programs compared with the fiscal year 1990 enacted (post sequester) amounts and budget estimates presented for fiscal year 1991:



### INFLATIONARY IMPACT STATEMENT

Clause 2(1)(4) of rule XI of the House of Representatives requires that each committee report accompanying a bill or resolution contain a statement as to whether enactment of the bill or resolution would have an inflationary impact on prices and costs in the operation of the national economy. In accordance with this requirement, it is the opinion of the Committee that enactment of this bill would not have an inflationary impact on prices and costs in the operation of the national economy.

The total amount recommended in the bill is \$10,515,916,000 in new budget authority for authorized programs. The Committee recommendation is \$570,791,000 below appropriations provided for the authorized programs for fiscal year 1990 (post sequester) of these departments and agencies. The recommendation of the Committee is a net decrease of \$562,607,000 below the budget requests for the authorized programs of the departments, agencies, and commissions considered by the Committee. Considering the diversity of the programs funded in this bill, the Committee has concluded that there is no inflationary impact on prices and costs in the operation of the national economy.

### COMPARISON WITH BUDGET RESOLUTION

Section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), as amended, requires that the report accompanying a bill providing new budget authority contain a statement detailing how the authority compares with the reports submitted under section 302 of the Act for the most recently agreed to concurrent resolution on the budget for the fiscal year. This information follows:

(in millions of dollars)

|                          | Sec. 302(b)   |           | This bill     |           |
|--------------------------|---------------|-----------|---------------|-----------|
|                          | Discretionary | Mandatory | Discretionary | Mandatory |
| Budget authority .....   | 19,345        | 850       | 9,741         | 774       |
| Outlays .....            | 18,753        | 844       | 12,059        | 794       |
| Direct loans .....       | 466           |           | 72            |           |
| Primary guarantees ..... | 4,460         |           | 4,406         |           |

The bill provides no new spending authority as described in section 401(c)(2) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), as amended.

### FIVE-YEAR PROJECTION OF OUTLAYS

In accordance with section 308(a)(1)(C) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344) as amended, the following table contains five-year projections of the outlays associated with the budget authority provided in the accompanying bill:

|                        |                  |
|------------------------|------------------|
| Budget authority ..... | \$10,515,916,000 |
| Outlays:               |                  |
| 1991 .....             | 8,049,220,000    |

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1991**

| Agency and item                                                       | New budget (obligational) authority appropriated, 1990 (enacted to date) | Budget estimates of new (obligational) authority, 1991 | New budget (obligational) authority recommended in bill | Bill compared with new budget (obligational) authority, 1990 | Bill compared with budget estimates of new (obligational) authority, 1991 |
|-----------------------------------------------------------------------|--------------------------------------------------------------------------|--------------------------------------------------------|---------------------------------------------------------|--------------------------------------------------------------|---------------------------------------------------------------------------|
| (1)                                                                   | (2)                                                                      | (3)                                                    | (4)                                                     | (5)                                                          | (6)                                                                       |
| Department of Commerce.....                                           | 2,698,661,000                                                            | 1,745,815,000                                          | 1,744,820,000                                           | -953,841,000                                                 | -995,000                                                                  |
| Department of Justice .....                                           | 1,198,751,000                                                            | 1,608,653,000                                          | 1,688,459,000                                           | + 489,708,000                                                | + 79,806,000                                                              |
| Department of State .....                                             | 3,006,373,000                                                            | 3,761,816,000                                          | 3,231,948,000                                           | + 225,575,000                                                | -529,868,000                                                              |
| The Judiciary.....                                                    | 1,683,273,000                                                            | 2,024,243,000                                          | 1,949,270,000                                           | + 265,997,000                                                | -74,973,000                                                               |
| Related Agencies:                                                     |                                                                          |                                                        |                                                         |                                                              |                                                                           |
| Advisory Commission on Conference in Ocean Shipping..                 | 300,000                                                                  | .....                                                  | 200,000                                                 | -100,000                                                     | + 200,000                                                                 |
| Arms Control and Disarmament Agency .....                             | 33,425,000                                                               | 30,000,000                                             | 30,000,000                                              | -3,425,000                                                   | .....                                                                     |
| Board for International Broadcasting.....                             | 373,021,000                                                              | 225,236,000                                            | 192,586,000                                             | -180,435,000                                                 | -32,650,000                                                               |
| Christopher Columbus Quincentenary Jubilee Commission.....            | 217,000                                                                  | 214,000                                                | 214,000                                                 | -3,000                                                       | .....                                                                     |
| Commission on Agricultural Workers.....                               | 300,000                                                                  | 657,000                                                | 1,457,000                                               | + 1,157,000                                                  | + 800,000                                                                 |
| Commission on the Bicentennial of the United States Constitution..... | 14,904,000                                                               | 16,884,000                                             | 14,973,000                                              | + 69,000                                                     | -1,911,000                                                                |
| Commission on Civil Rights.....                                       | 5,707,000                                                                | 10,152,000                                             | 6,075,000                                               | + 368,000                                                    | -4,077,000                                                                |
| Commission for the Preservation of America's Heritage Abroad .....    | 200,000                                                                  | 200,000                                                | 200,000                                                 | .....                                                        | .....                                                                     |

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND  
AMOUNTS RECOMMENDED IN THE BILL FOR 1991--Continued**

| Agency and item<br>(1)                                   | New budget (obligational)<br>authority appropriated,<br>1990 (enacted to date)<br>(2) | Budget estimates of new<br>(obligational) authority,<br>1991<br>(3) | New budget (obligational)<br>authority recommended in<br>bill<br>(4) | Bill compared with new<br>budget (obligational)<br>authority, 1990<br>(5) | Bill compared with budget<br>estimates of new (obliga-<br>tional) authority, 1991<br>(6) |
|----------------------------------------------------------|---------------------------------------------------------------------------------------|---------------------------------------------------------------------|----------------------------------------------------------------------|---------------------------------------------------------------------------|------------------------------------------------------------------------------------------|
| Commission on Security and Cooperation in Europe .....   | 839,000                                                                               | 991,000                                                             | 991,000                                                              | + 152,000                                                                 | .....                                                                                    |
| Equal Employment Opportunity Commission .....            | 184,926,000                                                                           | 195,867,000                                                         | 194,500,000                                                          | + 9,574,000                                                               | -1,367,000                                                                               |
| Federal Maritime Commission .....                        | 15,452,000                                                                            | 15,894,000                                                          | 15,894,000                                                           | + 442,000                                                                 | .....                                                                                    |
| Japan - United States Friendship Commission .....        | 1,350,000                                                                             | 1,250,000                                                           | 1,250,000                                                            | -100,000                                                                  | .....                                                                                    |
| Marine Mammal Commission .....                           | 960,000                                                                               | 1,003,000                                                           | 1,003,000                                                            | + 43,000                                                                  | .....                                                                                    |
| Maritime Administration .....                            | 750,000                                                                               | .....                                                               | .....                                                                | -750,000                                                                  | .....                                                                                    |
| Martin Luther King, Jr. Federal Holiday Commission ..... | 300,000                                                                               | 300,000                                                             | 300,000                                                              | .....                                                                     | .....                                                                                    |
| Small Business Administration .....                      | 928,279,000                                                                           | 446,501,000                                                         | 437,700,000                                                          | -490,579,000                                                              | -8,801,000                                                                               |
| State Justice Institute .....                            | 11,861,000                                                                            | 15,000,000                                                          | 14,000,000                                                           | + 2,139,000                                                               | -1,000,000                                                                               |
| United States Information Agency .....                   | 926,858,000                                                                           | 977,847,000                                                         | 990,076,000                                                          | + 63,218,000                                                              | + 12,229,000                                                                             |
| Total, related agencies .....                            | 2,499,649,000                                                                         | 1,937,996,000                                                       | 1,901,419,000                                                        | -598,230,000                                                              | -36,577,000                                                                              |
| Grand total .....                                        | 11,086,707,000                                                                        | 11,078,523,000                                                      | 10,515,916,000                                                       | -570,791,000                                                              | -562,607,000                                                                             |

|                            |               |
|----------------------------|---------------|
| 1992.....                  | 1,759,054,000 |
| 1993.....                  | 562,935,000   |
| 1994.....                  | 182,048,000   |
| 1995 and future years..... | 23,059,000    |

#### ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(C) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), the new budget authority and outlays provided by the accompanying bill for financial assistance to State and local governments are as follows:

|                                                   |               |
|---------------------------------------------------|---------------|
| Fiscal year 1991 new budget authority.....        | \$685,854,000 |
| Fiscal year 1991 outlays resulting therefrom..... | 215,840,000   |

#### PROGRAMS, PROJECTS, AND ACTIVITIES

During the fiscal year 1991, for purposes of the Balanced Budget and Emergency Deficit Control Act of 1985 (Public Law 99-177), as amended, the following information provides the definition of the term "program, project, and activity" for departments and agencies under the jurisdiction of the House and Senate Commerce, Justice, State, the Judiciary and Related Agencies Subcommittees. The term "program, project, and activity" shall include the most specific level of budget items identified in the Departments of Commerce, Justice, and State, the Judiciary and Related Agencies Appropriations Act, 1991, as passed the House and the House report accompanying said Act.

In implementing any possible Presidential order, departments and agencies shall apply the percentage reduction required for fiscal year 1991 pursuant to the provisions of Public Law 99-177 to each program, project, activity and subactivity specified in the budget justification documents submitted to the Committees on Appropriations of the House and Senate in support of the fiscal year 1991 budget estimates, as amended, for such departments and agencies, as modified by Congressional action. In addition, the departments and agencies in implementing the Presidential order, shall apply the percentage reduction required for fiscal year 1991 to each grantee of such department or agency as applicable. In addition, the departments and agencies in implementing the Presidential order, shall not (1) eliminate any program, project or activity; (2) reorder priorities or funds; or (3) initiate any program, project or activity that was not funded in the Fiscal Year 1991 Appropriations Act. However, for purposes of program execution these departments and agencies may propose reprogrammings between programs, projects and activities pursuant to the provisions of the Committee's reprogramming procedures after they implement the reductions required under the Balanced Budget Act.

#### REPROGRAMMINGS, REORGANIZATIONS, AND RELOCATIONS

The House and Senate reports accompanying the appropriations bills for the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies for several years have contained sections concerning the reprogramming of funds between programs or activities.



The Committee expects each department and agency to follow closely the reprogramming procedures listed below which are similar to provisions that applied in statute during fiscal year 1990:

The Committee desires and expects that the Chairman of the Subcommittee on the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies will be notified by letter a minimum of 15 days prior to—

(1) Reprogramming of funds, whether permanent or temporary, in excess of \$500,000 or 10 percent, whichever is less, between programs or activities. This provision is also applicable in cases where several activities are involved with each receiving less than \$500,000. In addition, the Committee desires to be notified of reprogramming actions which are less than these amounts if such actions would have the effect of committing the agency to significant funding requirements in future years.

(2) Increasing funds or personnel by any means for any project or activity for which funds have been denied or restricted.

(3) Creation of new programs, offices, agencies or commissions or substantial augmentation of existing programs, offices, agencies or commissions.

(4) Relocation of offices or employees.

(5) Reorganization of offices, programs, or activities.

In addition, the Committee desires and expects any department or agency funded in the accompanying bill which is planning to conduct a reduction-in-force to notify the Committee by letter 30 days in advance of the date of the proposed personnel action.

The Committee also expects that any items which are subject to interpretation will be reported.

#### CONSULTATION CALLS AND COORDINATION ON COAL EXPORTS, DEPARTMENTS OF COMMERCE AND STATE

The Committee remains concerned over the adequacy of the implementation of the Multi-fiber Agreement by the interagency Committee for the Implementation of Textile Agreements (CITA), represented by the Department of Commerce and the Department of State. In the statement of the managers accompanying Public Law 100-102, the Committee directed the Secretary of Commerce to provide a monthly report on each request for consultations made by CITA. The Committee notes that originally the Department of Commerce complied neither expeditiously nor completely with this directive.

The Committee will continue its oversight of the CITA process and renews its request for a monthly report on each request for consultations made by CITA. The report shall list each call by: category, description, country, the date on which CITA agreed to the request, the minimum permissible level of import control under the bilateral agreement (or other agreement) at the time the issue was first presented, the level of general imports during the twelve months ending on the month prior to the request, and the individual agency votes on whether to request consultations, if taken. If the Department of Commerce believes it is unable to comply with any part of this request, it shall provide the Committee in writing, within 30 days of enactment of the bill, its reasons for not being



able to supply the requested information. The reports will be considered due upon enactment of the bill.

As in previous years, the Committee is concerned about the United States reduced share of the Japanese coal market. The Committee calls on the Commerce Department and the State Department to utilize every available opportunity to negotiate with the Government of Japan to maintain and increase the United States share of the Japanese coal market. The Committee requests the Commerce Department and State Department to report to the Committee regularly on the progress of the United States-Japanese Energy Working Group and on its specific actions undertaken to promote the U.S. market share.

### TITLE I—DEPARTMENT OF COMMERCE

The Committee recommends \$1,744,820,000 for the authorized programs for the Department of Commerce for fiscal year 1991. This amount is \$995,000 below the budget request, but is \$7,047,000 above the adjusted CBO baseline for these authorized programs.

Because of the absence of enacted authorizations for appropriations for several of these agencies, the Committee has not included any funds in the bill for portions of the Economic Development Administration and the International Trade Administration, the Export Administration, the United States Travel and Tourism Administration, the Minority Business Development Agency, certain programs of the National Oceanic and Atmospheric Administration, the Technology Administration, the National Institute of Standards and Technology, and the Salaries and Expenses portion of the National Telecommunications and Information Administration. The Committee has reserved \$1,024,583,000 out of its section 302 budget allocation for these unauthorized programs, compared to the adjusted CBO baseline of \$930,315,000.

#### GENERAL ADMINISTRATION

##### SALARIES AND EXPENSES

The bill provides \$29,854,000 for General Administration for fiscal year 1991. This amount represents an increase of \$2,033,000 above the fiscal year 1990 post sequester level and is a reduction of \$472,000 below the budget request. This appropriation provides for the Office of the Secretary and for staff offices of the Department which assist in the formulation of policy, management, and administration.

The amount recommended includes the requested adjustments for uncontrollable cost increases. The amount recommended also includes part of the requested program increases for procurement and administrative services (\$200,000); management and information systems (\$200,000); and the Office of Finance and Federal Assistance (\$117,000).

The Committee is heartened at the Secretary's announcement that he has established within his office a new Office of Security and Cooperation in Europe Affairs, which will be the primary link between the Department and the Commission on Security and Cooperation in Europe (the "Helsinki Commission"). The recent, dra-

matic events unfolding in Eastern Europe, unforeseen just months ago, underscore the need for a U.S. leadership role in nurturing the incipient democratic evolution. The Commission on Security and Cooperation in Europe is playing an increasingly vital part in that process. The Committee believes that the Department of Commerce can foster the Helsinki Commission's mandate by focusing a coordinated effort on the many areas in which the work of the Department and the Commission are similar. As the Secretary noted in his announcement—trade, the environment, and human rights are all priority areas for Commerce as well as the Commission.

#### OFFICE OF THE INSPECTOR GENERAL

The bill provides \$14,600,000 for the Office of the Inspector General for fiscal year 1991. This amount is a reduction of \$515,000 below the budget request but is \$1,269,000 more than the amount available for fiscal year 1990. The recommendation includes a program increase of \$390,000 requested for the Office of Inspections and Resource Management as well as the requested adjustments for uncontrollable cost increases.

#### BUREAU OF THE CENSUS

The Committee has provided a total of \$423,767,000 for the Bureau of the Census for fiscal year 1991. This amount is a reduction of \$7,570,000 below the budget estimates, and is a decrease of \$1,100,959,000 below the fiscal year 1990 post sequester level. This reduction is due primarily to completion of the 1990 decennial census.

#### SALARIES AND EXPENSES

The Committee recommends \$112,863,000 for the Salaries and Expenses appropriation of the Bureau of the Census. This amount is an increase of \$12,973,000 above the fiscal year 1990 post sequester level and is \$2,370,000 below the budget request. The Committee recommendation will provide \$5,378,000 for uncontrollable cost increases and \$7,608,000 for the highest priority program increases requested. These are: increased funds to develop additional data sources for the National Trade Data Bank (\$200,000); modernization of the Current Population Survey processing system (\$826,000); restoration of the Survey of Income and Program Participation sample size (\$2,000,000); investment survey (\$2,000,000); improvement of manufacturers' shipments, inventories and orders survey (\$900,000); improvement of Foreign Trade Statistics (\$500,000) and part of the increase requested for improvements to advance retail sales estimates (\$969,000). The Committee has not approved the requested reduction of \$414,000 to terminate the Cotton Gin Statistics program and expects the Bureau of the Census to continue to carry out the law concerning this matter.

#### PERIODIC CENSUSES AND PROGRAMS

The bill includes \$310,904,000 for periodic censuses and programs for fiscal year 1991. This amount is a decrease of \$5,200,000 below the budget request, and a decrease of \$1,113,932,000 below the post sequester amount for this account for fiscal year 1990.

The Committee recommendation reflects a requested reduction of \$1,011,098,000 for planned changes in periodic censuses (primarily the completion of the 1990 decennial census). The Committee recommendation also includes a reduction of \$4,200,000 to reflect a change in the law enacted in the fiscal year 1990 Dire Emergency Supplemental Appropriations Act regarding unemployment compensation for temporary employees of the Census Bureau. Further, the Committee recommendation includes \$10,719,000 for adjustments to base and \$747,000 requested for preparation and planning activities for the year 2000 decennial census.

#### ECONOMIC AND STATISTICAL ANALYSIS

The Committee recommends \$38,456,000 for the Economic and Statistical Analysis programs of the Department of Commerce for fiscal year 1991. This amount is a decrease of \$1,492,000 below the budget request, and an increase of \$7,548,000 above fiscal year 1990 post sequester levels.

The Committee recommendation includes the requested increases for uncontrollable costs of \$2,045,000 and program increases totaling \$5,503,000. These include increases to stop the deterioration of the National Income and Product Counts (\$1,127,000), improve the quality of the Balance of Payments Estimates (\$398,000), modernize and extend the National Economic Accounts (\$1,625,000), and improve the quality of International Investment Data (\$2,353,000).

#### ECONOMIC DEVELOPMENT ADMINISTRATION

##### ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

The Committee has included \$14,400,000 in the bill for continuation of the Trade Adjustment Assistance program authorized by 19 U.S.C. 2024. This is the same amount that was available for this program for fiscal year 1990 and will provide for the continuation of all Trade Adjustment Assistance Centers at current operating levels. The Committee has included funding for this program under the Economic Development Administration instead of the International Trade Administration because Congress has reauthorized and repeatedly funded the program, and the Committee believes that it should be administered by the Economic Development Administration as it was for many years prior to the Administration's proposals to eliminate it under the International Trade Administration.

#### SALARIES AND EXPENSES

The bill provides \$27,018,000 for fiscal year 1991 for the Salaries and Expenses appropriation of the Economic Development Administration. This amount will provide an increase of \$1,662,000 above the fiscal year 1990 post sequester level and is an increase of \$7,018,000 above the budget request. The budget proposed to merge EDA and other grant and loan programs proposed for termination into an Office of Grants and Loans Administration. The Committee recommendation provides sufficient funds for all uncontrollable cost increases necessary to support current staff levels.



## INTERNATIONAL TRADE ADMINISTRATION

The Committee recommends \$24,421,000 for the Import Administration Program, the only authorized program of the International Trade Administration for fiscal year 1991. This amount is the same as the budget request for this program and is an increase of \$3,255,000 above the post sequester amounts available for the program for the current fiscal year.

The Committee recommendation includes the requested increase to process reviews of an increasing number of anti-dumping/countervailing duty cases (\$1,287,000 and 24 positions). The recommendation also includes the requested increase to implement changes to anti-dumping and countervailing duty laws provided by the 1988 Trade Act (\$900,000 and 15 positions). Further the recommendation includes the requested increase considered necessary to achieve an international consensus on steel trade practices and meet shorter deadlines for processing requests to import steel because of short supply situations (\$484,000 and 8 positions). Finally, the recommendation includes the additional resources requested to process an increasing number of Foreign Trade Zone applications (\$160,000 and 4 positions).

The Committee has not included any funds in the bill for the export promotion programs carried out under Sec. 2430 of the Export Administration Amendments Act because the authority for an appropriation under this statute will expire on September 30, 1990, and has not been renewed by Congress at this time.

The Committee supports the continuation of a grant for a new materials center for fiscal year 1991 but believes that this important grant program is more appropriately administered through the National Institute of Standards and Technology. Because an appropriation for the National Institute of Standards and Technology is not authorized at the present time, the Committee has reserved sufficient funds within its section 302 budget allocation to maintain the grant for the new materials center for the National Institute of Standards and Technology.

## NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

The Committee recommends a total of \$1,041,664,000 in new budget (obligational) authority for the authorized items of the National Oceanic and Atmospheric Administration. This amount is a decrease of \$30,977,000 below the budget requests.

### OPERATIONS, RESEARCH, AND FACILITIES

The Committee recommends \$1,037,465,000 in new budget (obligational) authority for the authorized fisheries, marine, weather, environmental, satellite and other programs funded in this appropriation. In addition to this amount, the Committee has reserved amounts within its section 302 budget allocations for transfers from the "Promote and Develop Fisheries Products and Research Pertaining to American Fisheries" and the "Coastal Energy Impact Fund", and other financing mechanisms because of an absence of enacted authorizations for such transfers.

The Committee has not included any funds in the bill for the activities carried out under the Airport and Airways Improvement Act, the Magnuson Fishery Conservation and Management Act, the Marine Fisheries Program Authorization Act, the Land Remote Sensing Commercialization Act, the Coastal Zone Management Act, the Marine Protection, Research and Sanctuary Act (Title II), the National Ocean Pollution Planning Act, and the National Sea Grant College Program Act because the authority for appropriations under these statutes has expired or will expire on September 30, 1990, and has not been renewed by the Congress at this time.

The Committee recommendation for authorized programs includes a total of \$84,377,000 for adjustments to base and built-in changes. This amount is the same as the budget request for these items except for restoration of the following: maintenance of the Beaufort, North Carolina laboratory (\$200,000); restoration of the 1991 effects of the 1990 sequester (\$6,079,000); and restoration of base amounts proposed for transfer to the Aviation Weather Trust Fund (\$5,357,000).

The Committee recommendation reflects approval of the requested cyclical program reduction for the GOES Satellite program of \$26,202,000.

The Committee recommendation reflects restoration of all proposed program reductions for authorized programs except for the following:

|                                         |             |
|-----------------------------------------|-------------|
| Various mapping projects .....          | \$1,677,000 |
| State specific ocean surveys .....      | 875,000     |
| Circulatory survey .....                | 400,000     |
| Pacific undersea research project ..... | 3,000,000   |
| NCRRDI .....                            | 1,177,000   |
| Aquaculture exchanges .....             | 282,000     |
| Fisheries laboratory maintenance .....  | 1,330,000   |
| NMC computer maintenance class .....    | 500,000     |
| Meteorological data buoys .....         | 565,000     |

The Committee's recommendation includes the following increases for authorized programs requested in the budget:

|                                           |             |
|-------------------------------------------|-------------|
| Ocean coastal science initiative .....    | \$5,000,000 |
| Ocean services program .....              | 1,000,000   |
| Marine mammal population assessment ..... | 1,500,000   |
| Global change initiative .....            | 30,000,000  |
| NWS operations demonstration .....        | 5,000,000   |
| NEXRAD .....                              | 30,000,000  |
| ASOS .....                                | 2,500,000   |
| AWIPS .....                               | 20,000,000  |
| Polar orbiting satellites .....           | 35,000,000  |
| Laboratory facilities nationwide .....    | 1,500,000   |
| NOAA fleet upgrade .....                  | 2,000,000   |
| Reactivation of <i>Davidson</i> .....     | 2,010,000   |
| Aircraft services .....                   | 1,000,000   |

The Committee recommendation reflects the following program increases not included in the budget request:

|                                                                                     |             |
|-------------------------------------------------------------------------------------|-------------|
| Great Lakes Environmental Research Laboratory (Zebra mussel research) .....         | \$1,000,000 |
| National Undersea Research Program (NJ and NC) .....                                | 3,000,000   |
| Key Largo research facility .....                                                   | 23,000      |
| Stuttgart, Arkansas fish farm laboratory (including \$550,000 for operations) ..... | 2,850,000   |
| Marine electronics agenda .....                                                     | 750,000     |
| Weather modification research .....                                                 | 550,000     |



|                                                                            |           |
|----------------------------------------------------------------------------|-----------|
| Great Lakes research vessel.....                                           | 1,000,000 |
| Project Oceanology.....                                                    | 100,000   |
| Consumer Seafood Center.....                                               | 1,000,000 |
| Great Lakes mapping project.....                                           | 1,000,000 |
| Marine sanctuary program (including \$500,000 for Gulf of Farallones)..... | 1,000,000 |
| American Samoa NWS station upgrade.....                                    | 300,000   |
| Marine mammal population assessment (Northern Sea Lion).....               | 500,000   |
| Dolphin research.....                                                      | 400,000   |
| Florida marine laboratory study.....                                       | 200,000   |
| COAP.....                                                                  | 550,000   |
| SEFCAR.....                                                                | 250,000   |

The Committee recommends \$9,500,000 for the expenses associated with the continued operation of LANDSATS 4 and 5. The total amount provided for the operational expenses of LANDSATS 4 and 5 is based on the continued availability and level of LANDSATS Imagery during the first half of fiscal year 1991. If LANDSATS 4 and 5 continue to operate for a longer period of time, then NOAA will need to make suitable financial arrangements.

The Committee has again included necessary funding in the NOAA account to keep open federally contracted weather observation stations at Stampede Pass, Washington, Blue Canyon, California, and Sexton Summit, Oregon. The Committee intends that NOAA not close or reduce the hours of operation of such stations until automated equipment is provided that will provide the same level of service as a full time human weather observer.

The Great Lakes Environmental Lab in Michigan is to be commended on their work in the area of zebra mussel research. However, additional resources are needed to fight the infestation of zebra mussels in the Great Lakes and other lakes and water systems. Therefore, the Committee has restored last year's funding level for the regular programs of GLERL and has provided an additional \$1,000,000 for zebra mussel research.

The Committee expects that out of the funds provided for State Weather Modification Grants, \$550,000 will be made available for a full year weather modification research program in Arizona.

The Committee is aware that the National Oceanic and Atmospheric Administration is considering plans to move its undersea research station, Aquarius, from its present site on St. Croix, U.S. Virgin Islands to the Cayman Islands, and perhaps eventually to the Florida Keys. NOAA's justification for this proposal is that the damage to the infrastructure of St. Croix was too severe to sustain continued operations. The Committee understands that the infrastructure of that island has been restored and is concerned about the additional cost to move the Aquarius to another location. Therefore, the Committee reminds NOAA that before any relocation of any facility takes place that the agency must submit a re-programming/relocation proposal to the Committee under its re-programming/relocation procedures. The Committee expects that NOAA will comply fully with these procedures in this matter.

The Committee directs that of the total amount available for the National Undersea Research Program (NURP), \$510,000 be made available for the Continental Shelf Long-Term Observatory Site (LEO-20), with an emphasis on sand wave studies, fish recruitment and benthic studies; \$825,000 for continued study of the Sewage Sludge Disposal 106-Mile Site (LEO-2500); and \$500,000 for the

Continental Slope Long-Term Observatory Site, emphasizing synoptic studies of the water column (LEO-750), to continue NURP's New Jersey Coast Program. The Committee further instructs that these funds be allocated directly through the National Undersea Research Program to the Office of the Director of the Institute of Marine and Coastal Sciences at Rutgers University.

The Committee is aware that the semi-tropical research facility at Key Largo, Florida, has enhanced NOAA's activities, including advanced diving training, and that it is the site of important Federally-supported academic research. The Committee has provided \$400,000 within the Operations, Research, and Facilities account to support continuation of the work being done at the semi-tropical research facility located at Key Largo.

The Committee has included \$200,000 within the Program Support activity for the rehabilitation of the Beaufort Lab, for continuing facilities improvements, and for repair and maintenance of equipment.

#### FISHING VESSEL AND GEAR DAMAGE FUND

The bill provides \$1,202,000 for the Fishing Vessel and Gear Damage Fund. This amount is the same as the budget request and is \$202,000 above the amount available for the current fiscal year.

The Fishing Vessel and Gear Damage Fund compensates U.S. fishermen whose vessels have been lost, damaged, or destroyed by foreign or domestic vessels. NOAA administers the Fund and indemnifies domestic fishermen against the commercially uninsurable loss of fishing gear caused by foreign or domestic vessels and a portion of the associated economic loss. The risk of losing expensive fishing gear is a major destabilizing factor in some fisheries. Monies paid into this Fund include: (1) surcharges not to exceed 20 percent of the fee imposed for any foreign fishing vessel permit issued under the Magnuson Fishery Conservation and Management Act; (2) administrative fees paid by claimants; (3) revenues from deposits or investments of fund balances not immediately required; and (4) funds not to exceed \$5 million borrowed from the Treasury in the event the Fund balance is insufficient to pay claims.

#### FISHERMEN'S CONTINGENCY FUND

The bill provides \$1,000,000 for the Fishermen's Contingency Fund. This amount will provide an increase of \$266,000 above the fiscal year 1990 post sequester level and is the full budget request for fiscal year 1991.

The Fishermen's Contingency Fund provides compensation to United States fishermen for damage or loss of fishing gear and any resulting loss because of natural or man-made obstructions related to oil and gas exploration, development and production on the Outer Continental Shelf. The Secretary of Commerce is authorized to establish an account within the Fund for any area within the Outer Continental Shelf. A holder of a lease, permit, easement, or right-of-way in such area is required to pay a fee into the appropriate area account in the Fund. Each area account, if depleted, will be replenished by assessments. The Act stipulates that amounts

available in each area account can be disbursed only to the extent provided by appropriation acts.

#### FOREIGN FISHING OBSERVER FUND

The bill provides \$1,997,000 for the Foreign Fishing Observer Fund for fiscal year 1991. This amount is an increase of \$34,000 above the fiscal year 1990 post sequester level and is the same as the budget request.

Fees paid into the Fund are collected from owners and operators of certain foreign fishing vessels that fish within the United States Fishery Conservation Zone and are intended to be used by the Secretary of Commerce to finance the costs of placing United States observers aboard these fishing vessels. The observers collect scientific information on the foreign catch and monitor compliance by foreign fishery crews in accordance with the provisions of the Fishery Conservation and Management Act of 1976. The Act permits foreign governments to contract directly for observer services from contractors approved by the Secretary of Commerce.

The appropriation provides the authority necessary to pay the salaries of United States observers and program support personnel, other administrative costs associated with the program, and the cost of data management and analysis.

#### FEDERAL SHIP FINANCING FUND, FISHING VESSELS

The Committee has not approved the appropriation language requested which would prohibit loan guarantee authority for construction of fishing vessels from the Federal Ship Financing Fund during fiscal year 1991. There is no authority in law to limit loan guarantee authority below the total amount authorized. Similar limitations have been proposed in prior years and have been rejected by the Committee because such provisions would contravene authorizing legislation.

#### PATENT AND TRADEMARK OFFICE

The Committee recommends \$109,807,000 for salaries and expenses of the Patent and Trademark Office. This amount is a reduction of \$2,220,000 from the request, and is \$23,907,000 above the post sequester amount available for fiscal year 1990.

The Committee recommendation includes a net increase of \$12,347,000 for adjustments to base and built-in changes. The Committee recommendation also includes program increases totaling \$63,203,000. These include \$44,817,000 and 590 positions to maintain and improve patent process activities, \$5,113,000 and 126 positions to enhance trademark process activities, \$4,833,000 and 90 positions to process additional workload in the information dissemination activities, and \$8,440,000 and 17 positions to handle additional workload in the executive direction activity. The Committee recommendation also reflects an increase of \$48,099,000 for increased Patent and Trademark fee collections.

## NATIONAL TELECOMMUNICATIONS AND INFORMATION ADMINISTRATION

### PUBLIC TELECOMMUNICATIONS FACILITIES, PLANNING AND CONSTRUCTION

The Committee recommends \$20,833,000 for planning and construction grants for public television, radio, and non-broadcast facilities. There was no budget request for this item. The Committee recommendation is an increase of \$833,000 above the amount available for this program in fiscal year 1990.

### GENERAL PROVISIONS—DEPARTMENT OF COMMERCE

The Committee has included the following general provisions for the Department of Commerce in this bill.

Section 101 provides that applicable appropriations and funds available to the Department of Commerce in this Act shall be available for the activities specified in the Act of October 26, 1949 (15 U.S.C. 1514), to the extent and in the manner prescribed by said Act.

Section 102 provides that appropriations to the Department of Commerce in this Act which are available for salaries and expenses shall be available for hire of passenger motor vehicles, services as authorized by 5 U.S.C. 3109, and uniforms or allowances therefore, as authorized by law (5 U.S.C. 5901-902).

### TITLE II—DEPARTMENT OF JUSTICE

The Committee recommends \$1,688,459,000 in new budget (obligational) authority for the authorized programs of the Department of Justice for fiscal year 1991. This amount is \$79,806,000 above the total budget request and \$99,539,000 above the adjusted CBO baseline for these authorized programs.

Due to the absence of enacted authorizations for appropriations, the Committee has not included any funds in the bill for the following Department of Justice accounts: General Administration, the United States Parole Commission, portions of Legal Activities, Interagency Law Enforcement, the Federal Bureau of Investigation, the Drug Enforcement Administration, the Immigration and Naturalization Service, and the Federal Prison System. The Committee has reserved \$6,806,775,000 out of its section 302 budget allocations for these unauthorized programs, compared to the adjusted CBO baseline of \$6,309,448,000.

### LEGAL ACTIVITIES

Due to the absence of an enacted authorization for appropriations, the Committee has not included any funds in the bill for the following Legal Activities accounts: General Legal Activities (except transfers from the Vaccine Injury Trust Fund), Antitrust Division, United States Attorneys, United States Trustee System Fund, the Foreign Claims Settlement Commission, Fees and Expenses of Witnesses and the Community Relations Service.

The following Legal Activities accounts are authorized.



#### GENERAL LEGAL ACTIVITIES

The only activity of the General Legal Activities appropriation with an enacted authorization for appropriation is that which deals with litigation of cases under the National Childhood Vaccine Injury Act of 1986. The Committee recommendation provides for the authorized reimbursement of \$1,500,000 for fiscal year 1991 from the special fund for Justice Department expenses associated with these cases.

#### SALARIES AND EXPENSES, UNITED STATES MARSHALS SERVICE

The Committee recommends the requested amount of \$288,529,000 for the U.S. Marshals Service for fiscal year 1991, an increase of \$43,268,000 over post-sequester amounts for fiscal year 1990. The Committee recommendation provides for the requested adjustments to base and program increases of \$37,630,000. These increases are necessary for the Marshals to continue their critical efforts in support of the war on drugs and to carry out the Department's fight against violent crimes. The recommendation includes program increases of \$15,820,000 for protection of the judicial process, \$13,264,000 for prisoner transportation and detention, and \$6,239,000 to improve the management of assets seized as a result of drug arrests.

#### SUPPORT OF UNITED STATES PRISONERS

The Committee recommends the requested amount of \$193,034,000 for Support of U.S. Prisoners for fiscal year 1991, an increase of \$34,597,000 over post-sequester amounts for fiscal year 1990. The Committee recommendation provides for the requested adjustments to base and program increases of \$49,447,000. These increases are directly attributable to the rise in the number of Federal prisoners resulting from the war on drugs and the violent crime initiative. The recommendation includes program increases of \$34,447,000 for the care of U.S. prisoners due to a projected 20 percent increase in jail days and anticipated increases in the average per diem rate, and \$15,000,000 for the Cooperative Agreement Program.

#### ASSETS FORFEITURE FUND

The Committee recommends the requested amount of \$100,000,000 for the Assets Forfeiture Fund for fiscal year 1991, an increase of \$1,055,000 over post-sequester amounts for fiscal year 1990. The Committee recommendation includes amounts for program related expenses, such as payment of awards for information, retrofitting of seized conveyances, and purchase of evidence.

#### OFFICE OF JUSTICE PROGRAMS

The Committee recommendation provides \$601,396,000 in new budget (obligational) authority for the various law enforcement assistance and research and statistics programs of the Office of Justice Programs (OJP). All OJP programs are fully authorized, except the Anti-Drug Abuse Grant program for which \$492,000,000 is requested, but which is authorized at only \$400,000,000 for fiscal year

1991. The Committee has reserved \$92,000,000 for the unauthorized portion of the Drug Grant program within its section 302 budget allocation.

The recommendation provides funding for Office of Justice programs as follows:

#### OFFICE OF JUSTICE PROGRAMS—JUSTICE ASSISTANCE

(In thousands of dollars)

| Program/activity                           | FY 1990 post sequester | FY 1991 request | Committee recommendation |
|--------------------------------------------|------------------------|-----------------|--------------------------|
| National Institute of Justice .....        | 22,766                 | 24,524          | 27,929                   |
| Bureau of Justice Statistics .....         | 20,879                 | 23,051          | 22,500                   |
| State and local assistance .....           | 0                      | 0               | 0                        |
| Emergency assistance .....                 | 9,927                  | 0               | 0                        |
| (Prior year carryover) .....               | 0                      | (2,078)         | (2,078)                  |
| Missing children .....                     | 3,971                  | 7,971           | 7,971                    |
| Regional Information Sharing System .....  | 13,402                 | 9,750           | 14,000                   |
| Management and administration .....        | 19,163                 | 19,921          | 19,921                   |
| Subtotal, new budget authority .....       | 90,108                 | 85,217          | 92,321                   |
| Juvenile justice programs:                 |                        |                 |                          |
| Part A—Management and administration ..... | 3,077                  | 2,798           | 3,248                    |
| —Federal effort .....                      | 448                    | 223             | 402                      |
| Part B—Formula grants .....                | 49,348                 | 0               | 51,100                   |
| Part C—Discretionary grants .....          | 17,624                 | 7,277           | 18,250                   |
| Part D—Youth gangs .....                   | 1,985                  | 0               | 5,000                    |
| Subtotal, Juvenile justice .....           | 72,482                 | 10,298          | 78,000                   |
| Anti-drug abuse grants:                    |                        |                 |                          |
| Formula grants .....                       | 395,101                | 440,000         | 348,250                  |
| Discretionary grants .....                 | 49,636                 | 50,000          | 50,000                   |
| Management and administration .....        | 2,000                  | 2,000           | 1,750                    |
| Subtotal, drug grants .....                | 446,737                | 492,000         | 400,000                  |
| Marital Cubans .....                       | 4,963                  | 0               | 5,000                    |
| Total, new budget authority .....          | 614,290                | 587,515         | 575,321                  |

#### NATIONAL INSTITUTE OF JUSTICE

The Committee recommendation provides \$27,929,000 for the National Institute of Justice for fiscal year 1991, a net increase of \$3,404,000 over the request. The recommendation includes a decrease of \$537,000 associated with the nonrecurring costs of two fiscal year 1990 Congressionally-mandated studies, and an increase of \$1,700,000 to continue the development of an effective less-than-lethal weapon (LLW) for use by law enforcement officers in the United States. The recommendation also includes an increase of \$4,000,000, for total availability of \$5,100,000, to allow the National Institute of Justice to expand the monitoring and evaluation of the Anti-Drug Abuse Grant program administered by the Bureau of Justice Assistance (BJA). Monitoring of this grant program is discussed in detail below, under BJA.

**BUREAU OF JUSTICE STATISTICS**

The Committee recommendation provides \$22,500,000 for the Bureau of Justice Statistics for fiscal year 1991. The recommendation allows for adjustments to base, and provides \$1,360,000 of the \$1,911,000 requested in program growth to conduct the Quinquennial Survey of State Jail Inmates, to redesign the National Crime Survey, and to expand existing data collection efforts.

**EMERGENCY ASSISTANCE**

The Committee recommendation provides \$2,078,000 for the Emergency Assistance program for fiscal year 1991, to be derived from prior year unobligated balances, as recommended by the Department.

**MISSING CHILDREN**

The Committee recommendation provides the full request of \$7,791,000 for the Missing Children program, an increase of \$4,000,000 over fiscal year 1990 levels. These increases are provided to enhance efforts of State and local communities in responding to missing and exploited children issues.

**REGIONAL INFORMATION SHARING SYSTEM**

The Committee recommendation provides \$14,000,000 for the Regional Information Sharing System (RISS), an increase of \$598,000 over amounts available in fiscal year 1990. The Committee recommendation does not incorporate the Department's proposal to phase out appropriated fund support for this program by requiring an escalating match from participating States, beginning with a 25 percent match in fiscal year 1991.

**JUVENILE JUSTICE AND DELINQUENCY PREVENTION PROGRAMS**

The Committee recommendation provides a total of \$78,000,000 for grants and administrative expenses for the Juvenile Justice and Delinquency Prevention (JJDP) Program, an increase of \$5,518,000 over amounts available for the current fiscal year. The Committee believes that delinquency prevention and drug abuse prevention are interrelated strategies. This increase is designed to allow States to continue their efforts towards reducing the incidence of juvenile delinquency. Most of the above increase will be used directly for anti-drug purposes in the form of the juvenile gang program begun in fiscal year 1990.

The recommendation provides \$51,100,000 for formula grants to States, an increase of \$1,752,000 over fiscal year 1990 funding levels, which is sufficient to cover inflation and price increases.

The recommendation includes \$500,000 to carry out the provisions of section 241(f) of the Juvenile Justice and Delinquency Prevention Act to provide financial and technical assistance to an organization representing the State Advisory Groups (SAGs). The Committee directs the Office of Juvenile Justice and Delinquency Prevention (OJJDP) to award, by grant or cooperative agreement, the entire amount upon receipt of a proposal from the SAGs addressing each of the required activities under section 241(f).

The recommendation includes \$3,200,000 for the coordinated Law-Related Education (LRE) program, an amount sufficient to cover cost increases for this very effective crime prevention program.

The recommendation includes \$5,000,000 to continue and expand a new program, begun in fiscal year 1990, relating to juvenile gangs, drug abuse, and drug trafficking as authorized in part D of the JJDP Act. The Committee believes that prevention programs such as this, which complement the efforts of local jurisdictions, are crucial elements in the war on drugs. Included in this amount is \$400,000 for the Teens, Crime and the Community program, a nationally-based program designed to reduce the high rate of teen drug abuse, delinquency and victimization.

The Committee is supportive of providing grants to local communities sponsoring projects to promote the involvement of juveniles in lawful activities and to reduce juvenile involvement in gang-related drug activity, especially when those projects receive matching funds from State or local sources. The Committee understands that the City of Portland has developed, and is ready to initiate, a comprehensive demonstration project targeted for youth affected by street gangs in the Portland Metropolitan area, and has received \$1,500,000 in matching State funds. The Committee recommendation for funds provided under Part D includes at least \$500,000 for a demonstration project, such as Portland's, which can then become a model for other cities with similar problems.

The recommendation provides no less than \$2,300,000 to the National Council of Juvenile and Family Court Judges to provide continuing legal education in family and juvenile law, and to provide research and technical assistance to juvenile and family courts. Funding at this level will enable the National Council to continue and enhance its vital programs which seek to foster understanding and compliance with Federal statutes. Included in this amount is \$300,000 for the National Council of Juvenile and Family Court Judges to assist them with the impact of drug and alcohol related cases. The need for this \$300,000 is driven by the fact that drug and alcohol cases represent over 60 percent of these courts' caseload. Furthermore, in many jurisdictions 40 percent of dependency cases alone are represented by drug impaired babies who were either abandoned by their mothers, or for whom child protection agencies have recommended removal from the home.

The recommendation provides no less than \$750,000 for the Court-Appointed Special Advocate (CASA) program. These funds are provided for start-up grants to increase the number of CASA programs, to expand programs at existing locations, and to support the training, technical assistance/resource and information needs of CASA programs throughout the country.

#### ANTI-DRUG ABUSE GRANTS

The Committee recommends \$400,000,000, the full amount that is currently authorized for the Anti-Drug Abuse Grant program for fiscal year 1991. This amount is \$92,000,000 less than the amount requested by the Administration.



The Committee is aware that there are outstanding community-based anti-drug abuse projects being funded through both discretionary and formula grants, but the results of these projects are not being adequately shared with other communities. In fiscal year 1990, in response to these concerns, the Congress added \$500,000 to allow for an increase of 10 full-time positions for grant monitoring and evaluation within the Bureau of Justice Assistance (BJA). The Committee was surprised to learn that only 5 of those positions were filled by the Department, and that they were filled only for the monitoring of grant funding. It appears that the BJA does not take its responsibility to monitor the effectiveness of grants as seriously as the Congress would like it to. The Committee recommendation for management and administration provides \$1,750,000, a decrease of \$250,000 associated with the 5 unfilled monitoring positions. In order to remedy the problem of inadequate monitoring of these grants, the Committee recommendation provides a total of \$5,100,000 to the National Institute of Justice (see above). These amounts are being appropriated directly to the NIJ and are not coming out of the grant funds. The Committee expects NIJ to conduct comprehensive evaluations as required in the Anti-Drug Abuse Act of 1988.

The Committee believes that another means of disseminating valuable lessons learned among community groups is by funding community-based policing projects which are managed and sponsored by national nonprofit organizations. The Committee recommendation provides not less than \$2,250,000 to continue and expand national community-based policing projects, such as: the National Crime Prevention Council's Community Drug Abuse Prevention Initiatives, the Eisenhower Foundation's National Neighborhood Crime and Drug Abuse Prevention Program, and the National Association of Town Watch.

The Committee understands that many innovative anti-drug projects are being developed by local police and community groups. To encourage the continuation of these types of projects, the Committee recommends that not less than \$2,250,000 be made available for local community-based policing projects.

The Committee continues to support the efforts of national demand reduction programs which involve local police organizations. The recommendation provides not less than \$3,000,000 for the National Crime Prevention Council to administer the National Citizens Crime Prevention Campaign, and not less than \$1,200,000 for the Drug Abuse Resistance Education (DARE) program.

The Committee recommendation provides not less than \$3,000,000 for the Organized Crime Narcotics (OCN) program to support regional organized crime task forces in order to foster Federal, State and local cooperation, and \$700,000 to SEARCH Group, Inc. for the National Technical Assistance Program.

The Committee has been made aware of the need to enhance the education and training of State and local prosecutors, especially in those skills necessary to undertake analysis, planning, and policy and program development. Additionally, there is a perceived need to enhance the training of prosecutors in those skills necessary to prosecute drug cases effectively. The Committee directs the Bureau of Justice Assistance to examine the need for such enhancements.

If a determination is made that there is a need, then the Committee expects BJA to decide how best to provide this training, and, if funds are available within the discretionary grant program, to initiate funding in fiscal year 1991.

It has come to the Committee's attention that the role of State courts in the "war on drugs" may not be receiving sufficient attention. As a link between law enforcement and corrections, the State courts play an integral role in anti-drug abuse efforts. The current and increasing emphasis on law enforcement will increase the demand on State courts and may impact on their ability to process cases. The Committee directs BJA to review its policies and guidelines for both the formula grant program in order to encourage the appropriate participation by State courts in State anti-drug abuse plans. In addition, the Committee believes State courts should receive increased emphasis under the discretionary grant program.

The Committee has also been made aware of the need at the State and local level for drug detection and interdiction programs in the corrections setting due to the dramatic increase in the number of inmates and parolees with drug-related problems. In addition, there appears to be a need to enhance efforts to prevent substance abuse and delinquency by children in substance abusing families. The Committee believes that these two efforts should receive additional consideration by BJA in the development of their program plans for fiscal year 1991.

Lastly, the Committee has been made aware of the critical need to modernize the National Crime Information Center (NCIC). The NCIC is an FBI-managed system which was designed to provide State and local police with instantaneous information on wanted persons, stolen property and criminal history records. The NCIC is the only system by which local police can identify, in a timely manner, individuals who have committed a crime in one state and subsequently moved to another state. The current NCIC is over 20 years old, is technologically outdated, and is less reliable than state of the art systems. An upgraded, modernized system (NCIC 2000) is vitally needed to ensure that the frontline troops in the war on drugs, the local police, are provided the proper tools to win that war. The Committee believes it is appropriate to fund the developmental costs of NCIC 2000 from the Anti-Drug Abuse Grant Program, since one of the authorized purposes of this grant program is to improve the functioning of the criminal justice system, especially when it relates to information systems. Additionally, funding NCIC 2000 from the Anti-Drug Abuse Grant Program is appropriate since State and local police groups, which would normally receive these grants, will be the main beneficiaries of an upgraded NCIC. The Committee recommendation provides for a grant of \$17,000,000 for the first year costs associated with the development of NCIC 2000. The Committee expects that the follow-on costs associated with this project will be fully funded by the FBI in their normal budget request, beginning in fiscal year 1992.

#### MARIEL CUBANS

The Committee recommendation includes \$5,000,000 for reimbursement of States for costs of incarcerating illegal aliens and cer-

tain Cuban nationals. The Congress has provided funds since fiscal year 1985 to reimburse States for housing Mariel Cubans, and the Committee's recommendation continues this funding at the same level as that provided in fiscal year 1990.

#### MANAGEMENT AND ADMINISTRATION

The Committee recommendation provides a total of \$25,169,000 for Management and Administration, to be derived as follows:

|                                                            |              |
|------------------------------------------------------------|--------------|
| New budget authority.....                                  | \$19,921,000 |
| Juvenile Justice, management and administration.....       | 3,248,000    |
| Anti-Drug Abuse Grants, management and administration..... | 1,750,000    |
| Total.....                                                 | \$24,919,000 |

The Committee recommendation provides for requested adjustments to base and program increases. The recommendation does not include requested reductions for Juvenile Justice M&A, but does reduce Drug Grant M&A by the \$250,000 associated with unfilled monitoring positions originally appropriated in fiscal year 1990.

#### PUBLIC SAFETY OFFICERS BENEFITS

The Committee recommendation provides the requested amount of \$26,075,000, an increase of \$1,257,000 over fiscal year 1990 post-sequester amounts, for the Public Safety Officers Benefits program. This program provides a death benefit payment to survivors of Federal, State and local public safety officers who have died as a result of personal injury sustained in the line of duty.

### TITLE III—DEPARTMENT OF STATE

The Committee recommends a total of \$3,231,948,000 in the bill for fiscal year 1991 for the authorized programs of the Department of State. This amount is \$530,768,000 less than the budget request, but is \$151,625,000 above the adjusted CBO baseline for these authorized programs.

For a number of State Department accounts, the current enacted authorization is less than the amount requested by the Department. The Committee has reserved a total of \$82,100,000 within its section 302 budget allocation for the unauthorized portion of the programs in Title III compared to the adjusted CBO baseline of \$80,272,000.

#### ADMINISTRATION OF FOREIGN AFFAIRS

##### SALARIES AND EXPENSES

The Committee recommends \$1,872,279,000 for the Salaries and Expenses appropriation for the Department of State for fiscal year 1991. This amount will provide sufficient funds to meet CBO baseline estimates for this account as adjusted by the Committee. This appropriation account provides the necessary funds for the formulation and execution of United States foreign policy, including the conduct of diplomatic and consular relations with foreign countries, diplomatic relations with international organizations and related activities.



The Committee has included language in the bill which provides an additional \$250,000 in registration fees collected pursuant to section 45 of the State Department Authorities Act for certain authorized activities of the Office of Defense Trade Controls, and language which provides an additional \$500,000 in fees collected from other Executive Branch agencies for the lease or use of facilities located at the International Center complex as authorized by section 4 of the International Center Act.

The Committee recommendation is \$34,099,000 less than the budget request but is \$79,888,000 more than the amount provided for the Salaries and Expenses account for fiscal year 1990.

The Committee recommendation includes the full budget request of \$298,955,000 for the Department's security operations funded in this account.

The Committee recommendation includes \$9,000,000 to enable the Department of State to assume administration of negotiations management from the Arms Control and Disarmament Agency in Geneva, Switzerland. The activities funded by this amount provide primary administrative support for delegations involved with United States/Soviet bilateral negotiations.

The recommendation also includes the requested increase of \$15,248,000 to continue the Department of State Telecommunications Network (DOSTN) program.

The Committee recommendation also includes the requested base funding to continue the construction of a new facility for the Foreign Service Institute in Arlington, Virginia.

The Committee recommendation reflects a total of \$6,400,000 for the continuation of the machine readable visa project. This amount includes \$4,000,000 in the budget request and \$2,400,000 in carry-over funds from fiscal year 1990.

The Committee recommendation includes requested adjustments to base for the costs of providing certain administrative services to U.S. departments and agencies at foreign posts. This temporarily suspends a policy implemented in the fiscal year 1990 Appropriations Act, in which costs were distributed among the other agencies for reimbursement to the Department. The Committee insisted on such a budget policy due to longstanding concerns that the FAAS system fails to reflect the costs of services provided by the Department, and fails to encourage other departments and agencies to reduce costs and staff levels at foreign posts. The decision to suspend the current FAAS policy temporarily is predicated solely on the Department's proposal to develop FAAS reforms which include a cost-sharing system, a fair schedule of costs for various services and a requirement that other agencies bear a fair share of the support costs generated by their own overseas presence. The Committee directs the Department to submit a revised FAAS plan to the Committee not later than February 1, 1991.

The reduction from the budget request reflected in the Committee recommendation should be applied to the requested base adjustments for the Department's other ongoing operations and the requested increase for the Columbia Plaza renovation project. The Committee notes that the Department has several management improvement initiatives under way and believes that the efficiencies and economies identified by those initiatives as well as the various



audits and reviews by the Department's Office of the Inspector General will permit the Department to absorb this reduction without significant program reductions.

The Committee has received reports that the continued absence of American personnel in the U.S. Embassy in Kabul, Afghanistan is resulting in serious reporting gaps regarding developments in that nation. The U.S. Government expended enormous resources in the successful effort to obtain the removal of Soviet troops from Afghanistan. However, the conflict there is not over. Developments in that country affect the entire South Asia region, and recent events in several of the southern republics of the Soviet Union just to the north of Kabul make it imperative that the State Department review the policy of no Americans at our embassy. The Committee urges such a review of the necessity for U.S. representation at this important listening post.

#### OFFICE OF INSPECTOR GENERAL

The bill includes \$21,840,000 for the Office of the Inspector General. This is the amount fully authorized for the office and is \$1,087,000 more than the amount available for fiscal year 1990, but is \$1,461,000 less than the budget request. The increase over the amount available for the current fiscal year will provide for part of the cost of using independent certified public accounting firms to supplement Inspector General staff in the area of financial audits, economy and efficiency audits and follow-up work on previous audit recommendations.

#### REPRESENTATION ALLOWANCES

The bill provides \$4,600,000 for representation allowances authorized by section 905 of the Foreign Service Act of 1980. This amount is the full budget request and is the same as the appropriation for fiscal year 1990.

These funds are used to reimburse Foreign Service officers for expenditures incurred in their official capacities abroad in establishing and maintaining relations with officials of foreign governments and appropriate members of local communities.

#### PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

The sum of \$9,100,000 is recommended in the bill for the appropriation entitled "Protection of Foreign Missions and Officials". This amount is the full budget request and is the same as the appropriation provided in the current fiscal year.

Of the total amount recommended, \$7,022,000 is available to reimburse New York City for the protection of foreign missions and officials credited to the United Nations and other international organizations. These funds provide for the costs of guard posts and security escort and motorcade services to foreign missions and personnel assigned to the United Nations.

Of the total amount recommended, \$2,078,000 is available for protection of foreign diplomats and their families throughout the United States. The Foreign Missions Act of 1982 authorizes the provision of such protective services where necessary either at the request of a foreign mission or on the initiative of the Secretary of

State. In those situations where State and local authorities cannot provide the security required, the Act permits the Department of State to employ the services of private security firms.

#### ACQUISITION AND MAINTENANCE OF BUILDINGS ABROAD

The Committee recommends an appropriation of \$227,656,000 for Acquisition and Maintenance of Building Abroad for fiscal year 1991, which is the full amount authorized for fiscal year 1991. The Committee intends that the reductions from the budget request for the regular programs of this account should first be applied against requests for new capital projects where requirements have changed and where sites for new embassy office building projects are not yet identified. The Committee recommendation includes the full budget request for functional programs and operations.

The Committee has again included language in the bill which prohibits the Department from funding the costs of generators and furniture and furnishings of other agencies at U.S. missions overseas unless such agencies reimburse the Department. The Committee believes that the continuing stringent budget situation, the need to apportion the cost of overseas operations more equitably, and the need to give other agencies an incentive to reduce costs make this action appropriate.

#### EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

The bill includes \$4,888,000 to enable the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service. The Committee recommendation is the full amount authorized for fiscal year 1991.

This appropriation provides funds for relief and repatriation loans to American citizens abroad and for other emergencies of the Department of State. Repayments of loans are deposited in miscellaneous receipts of the Treasury. The emergency requirements funded in this account include: (1) travel, cost of living, and administrative costs of relocating American employees of the U.S. Government from troubled areas to safe haven posts; (2) subsistence expenses for employees and their families when evacuated from troubled areas; and (3) allowances granted to dependents evacuated to the United States for the convenience of the Government.

#### PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

The Committee recommends an appropriation of \$11,752,000 for the appropriation entitled, "Payment to the American Institute in Taiwan". The Committee recommendation is the full amount authorized for fiscal year 1991.

The Taiwan Relations Act (Public Law 96-8) requires that programs concerning Taiwan be carried out by or through the American Institute of Taiwan and authorizes funds to be appropriated to the Secretary of State to carry out the provisions of the Act. The Institute administers programs in the areas of economic and commercial services, cultural affairs, travel services, general affairs and logistics. The Department of State contracts with the American Institute in Taiwan to carry out these activities.

# PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

The bill provides \$108,576,000 for the appropriation entitled, "Payment to the Foreign Service Retirement and Disability Fund". This amount is the full budget request and is \$2,542,000 more than the amount appropriated for the current fiscal year.

This appropriation, which is a mandatory item, is authorized by the Foreign Service Act of 1980 (section 821 of the Public Law 96-465) which provides for an appropriation to the Fund in 30 equal annual installments of the amount required for the unfunded liability established by new benefits, new groups of beneficiaries or increased salaries on which benefits are computed.

## INTERNATIONAL ORGANIZATIONS AND CONFERENCES

### CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

The Committee recommends a total of \$787,605,000 for payment of the annual obligations of the United States membership in certain international organizations as authorized by conventions, treaties, or specific Acts of Congress. The Committee recommendation is \$172,653,000 above the amount provided for fiscal year 1990. The Administration had requested budget authority for payment of the full amount of the arrearages owed by the United States to these organizations, but proposed paying only 20 percent of those arrearages in fiscal year 1991. Under the scorekeeping methods employed by CBO, that proposal would have reduced outlays available for other programs by \$370,876,000 even though that amount would not be paid out in fiscal year 1991. Therefore, that amount of budget authority is not provided in the bill.

The Committee recommendation will provide the full amount necessary to pay the fiscal year 1991 assessments for all of the international organizations of which the United States is a member and 20 percent of the cumulative arrearages owed by the United States to these organizations. The amounts provided are consistent with statutory restrictions and overriding policy considerations.

The following table compares the amount provided for each of the international organizations for fiscal year 1990, the amount the Committee recommends for fiscal year 1991 regular funding, and the amount for 20 percent of the arrearages.

[In thousands of dollars]

| Program activities                                 | 1990    | 1991 regular funding | Arrearages |
|----------------------------------------------------|---------|----------------------|------------|
| United Nations and affiliated agencies:            |         |                      |            |
| Food and Agriculture Organization                  | 29,481  | 70,293               | 22,618     |
| International Atomic Energy Agency                 | 36,663  | 39,590               |            |
| International Civil Aviation Organization          | 10,133  | 9,484                | 331        |
| International Labor Organization                   | 48,798  | 44,008               | 4,979      |
| International Maritime Organization                | 889     | 1,110                |            |
| International Telecommunication Union              | 5,043   | 4,969                |            |
| United Nations                                     | 206,884 | 231,455              | 43,909     |
| United Nations Industrial Development Organization | 18,264  | 19,448               | 3,055      |
| Universal Postal Union                             | 797     | 827                  |            |
| World Health Organization                          | 71,073  | 78,277               | 5,178      |
| World Intellectual Property Organization           | 610     | 850                  | 48         |

[In thousands of dollars]

| Program activities                                                                             | 1990    | 1991 regular funding | Arrearages |
|------------------------------------------------------------------------------------------------|---------|----------------------|------------|
| World Meteorological Organization .....                                                        | 6,162   | 6,574                | 427        |
| Subtotal .....                                                                                 | 434,797 | 506,885              | 80,545     |
| Inter-American organizations:                                                                  |         |                      |            |
| Inter-American Indian Institute .....                                                          | 104     | 109                  | 1          |
| Inter-American Institute for Cooperation on Agriculture .....                                  | 14,243  | 14,681               | 1,120      |
| Organization of American States .....                                                          | 49,899  | 46,356               | 7,665      |
| Pan American Health Organization .....                                                         | 39,204  | 39,552               | 2,608      |
| Pan American Institute of Geography and History .....                                          | 347     | 362                  | 8          |
| Pan American Railway Congress Association .....                                                | 25      | 25                   |            |
| Subtotal .....                                                                                 | 103,822 | 101,085              | 11,402     |
| Regional organizations:                                                                        |         |                      |            |
| Colombo Plan Council for Technical Cooperation .....                                           | 11      | 12                   |            |
| North Atlantic Assembly .....                                                                  | 928     | 739                  |            |
| North Atlantic Treaty Organization .....                                                       | 27,233  | 33,197               |            |
| Organization for Economic Cooperation and Development .....                                    | 33,898  | 36,748               |            |
| South Pacific Commission .....                                                                 | 841     | 900                  | 81         |
| Subtotal .....                                                                                 | 62,911  | 71,596               | 81         |
| Other international organizations:                                                             |         |                      |            |
| Bureau of International Expositions .....                                                      | 21      | 24                   | 2          |
| Customs Cooperation Council .....                                                              | 2,237   | 2,369                | 96         |
| General Agreement on Tariffs and Trade .....                                                   | 6,244   | 6,563                | 358        |
| Hague Conference on Private International Law .....                                            | 59      | 62                   | 3          |
| International Agency for Research on Cancer .....                                              | 1,252   | 1,366                | 11         |
| International Bureau of the Permanent Court of Arbitration .....                               | 10      | 11                   | 1          |
| International Bureau for the Publication of Customs Tariffs .....                              | 77      | 110                  | 6          |
| International Bureau of Weights and Measures .....                                             | 553     | 586                  | 34         |
| International Center for the Study and Preservation and Restoration of Cultural Property ..... | 528     | 554                  | 5          |
| International Coffee Organization .....                                                        | 643     | 832                  |            |
| International Cotton Advisory Committee .....                                                  | 180     | 190                  | 6          |
| International Hydrographic Organization .....                                                  | 62      | 71                   |            |
| International Institute for the Unification of Private Law .....                               | 82      | 88                   | 6          |
| International Jute Organization .....                                                          | 46      | 69                   |            |
| International Lead and Zinc Study Group .....                                                  | 39      | 36                   | 1          |
| International Natural Rubber Organization .....                                                |         | 253                  |            |
| International Office of Epizootics .....                                                       | 60      | 62                   | 5          |
| International Organization for Legal Metrology .....                                           | 76      | 81                   | 4          |
| International Office of the Vine and Wine .....                                                |         | 36                   | 9          |
| International Rubber Study Group .....                                                         | 64      | 58                   | 1          |
| International Seed Testing Association .....                                                   | 6       | 6                    | 1          |
| International Sugar Organization .....                                                         |         | 261                  | 46         |
| International Tropical Timber Organization .....                                               |         | 225                  | 44         |
| International Wheat Council .....                                                              | 300     | 361                  | 52         |
| International Union for the Conservation of Nature and Natural Resources .....                 |         | 168                  |            |
| Interparliamentary Union .....                                                                 | 502     | 546                  |            |
| Maintenance of certain lights in the Red Sea .....                                             | 49      |                      |            |
| Permanent International Association of Road Congresses .....                                   |         | 13                   |            |
| World Tourism Organization .....                                                               | 332     | 319                  |            |
| Subtotal .....                                                                                 | 13,422  | 15,320               | 691        |
| Grand total .....                                                                              | 614,952 | 694,886              | 92,719     |



#### CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

The Committee recommends a total of \$115,000,000 for United States payments for international peacekeeping activities for fiscal year 1991. The Committee recommendation is the full amount authorized and will provide the full amount required to pay the fiscal year 1991 assessment and approximately 20 percent of the arrearages owed by the United States for this account.

This appropriation funds the United States cost of maintaining several United Nations peacekeeping forces. These include the UN Disengagement Observer Force, the UN Interim Force in Lebanon, the UN Iran/Iraq Military Observer Group, the UN Angola Verification Mission, and the UN Observer Group in Central America.

#### INTERNATIONAL CONFERENCES AND CONTINGENCIES

The bill includes \$7,300,000 to finance the United States participation in multi-lateral intergovernmental conferences and contributions to new or provisional international organizations. This is the fully authorized amount and is \$1,047,000 more than is available for the current fiscal year, but is \$900,000 less than the budget request.

The Committee recommendation will provide partial funding for participation in international conferences, full funding for the assessed contributions to the international organizations, and partial funding for payment of bilateral debts owed by the United States for participation in the Vienna Review of the Conference on Security and Cooperation in Europe as well as accumulated debts for the ongoing negotiations on Confidence and Security Building Measures.

#### INTERNATIONAL COMMISSIONS

##### INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

The Committee recommends a total of \$20,500,000 for the International Boundary and Water Commission, United States and Mexico. This amount is the full budget request for fiscal year 1991, but is a reduction of \$1,414,000 from the amounts provided for fiscal year 1990. The Committee recommendation includes \$10,500,000 for the "Salaries and Expenses" appropriation and \$10,000,000 for the "Construction" appropriation.

The Committee recommendation for the Salaries and Expenses account provides for the full budget request and will maintain operations of the Commission at a level consistent with current budgetary constraints, but should allow sufficient funding to carry out the Commission's highest priority program activities.

The Committee recommendation for the construction appropriation is the full budget request and will provide funding, together with carryover balances, to continue the following projects: the 1970 Boundary Treaty Projects, the Nogales International Waste Water Treatment Plant, the Rio Grande Rectification Flood Control Project, the Chamizal Cordova Bridge Project, the Falcon Dam Repair, the Nuevo Laredo Sanitation Project, and the Retamal Diversion Dam.

The mission of the International Boundary and Water Commission is to apply the rights and obligations which the Governments of the United States and Mexico assumed under numerous boundary and water treaties and related agreements. The Commission is to carry out these obligations in a manner that benefits the social and economic welfare of the people on the two sides of the boundary and to improve relations between the two countries.

The Salaries and Expenses appropriation provides for administration of treaties and agreements in force and negotiations of new agreements, technical guidance and supervision of boundary water, joint projects with Mexico general engineering studies, and preliminary surveys and investigations, and operations and maintenance of completed segments of projects under construction and stream gauging and hydrologic stations.

The Construction appropriation provides for joint construction projects of the two countries primarily in the areas of sanitation, flood control and annual flow. The program provides for activities specified by treaty, including joint construction of dams required for the conservation, storage, and regulation of annual water flow, flood control and other works on the Rio Grande, Colorado and Tijuana Rivers, preferential attention to border sanitation projects, and construction of works to avoid future disputes.

#### AMERICAN SECTIONS INTERNATIONAL COMMISSIONS

The bill provides a total of \$4,400,000 to fund the United States share of expenses of the International Boundary Commission and the International Joint Commission for fiscal year 1991. This amount provides the full budget request, but is \$37,000 less than the amount available for the current fiscal year.

The International Joint Commission implements provisions of the Boundary Waters Treaty of 1909 and related international agreements including the Great Lakes Water Quality Agreement, the Rainy Lake Convention, the Niagara River Treaty, the Lake of the Woods Convention, and the Columbia River Treaty. The United States share, which is approximately 50 percent of the U.S.-Canadian International Joint Commission, is funded through this account. The Commission approves projects affecting the level and flow of boundary waters, oversees the operation of these projects, issues reports to the United States and Canadian Governments on matters referred to it regarding water quality and quantity and air quality and monitors progress of the United States and Canadian Governments in achieving the purposes and objectives of the Great Lakes Water Quality Agreement.

In a 1925 treaty, the United States and Great Britain provided for the establishment of the International Boundary Commission in order to maintain an effective demarcation of the boundary line between the United States and Canada. This appropriation funds the United States share of the International Boundary Commission. The activities of the Commission include keeping boundary monuments in good repair, establishing monuments, markers, and buoys where necessary, and keeping the 20-foot wide border strip clear of timber or brush. The Commission also has the authority to settle

any boundary disputes that may arise between the Governments of the United States and Canada.

#### INTERNATIONAL FISHERIES COMMISSIONS

The Committee recommends \$11,440,000 in the bill to fund the United States share of the expenses of nine International Fisheries Commissions, participation in the International Council for the Exploration of the Sea, the Northwest Atlantic Fisheries Organization, the North Atlantic Salmon Conservation Organization, travel expenses of the United States commissioners and their advisors, and salaries of nongovernment employees of the Pacific Salmon Commission for days actually worked as commissioners and alternates, and panel members and alternates. The total amount recommended is \$740,000 more than the budget request. In addition, the Committee has included an amount in the reserve for unauthorized programs which, together with the amount in the bill for the Great Lakes Fishery Commission, will maintain the sea lamprey eradication program at the fiscal year 1990 level.

#### OTHER

##### UNITED STATES BILATERAL SCIENCE AND TECHNOLOGY AGREEMENTS

The Committee recommends \$5,000,000 to finance the United States share of expenses associated with funding selected science and technology projects through a joint agreement with Yugoslavia. The amount recommended is the full budget request and is an increase of \$1,029,000 above the amount available for the current fiscal year. The Committee recommendation includes \$2,000,000 each to continue science and technology cooperation with Yugoslavia and Poland, and \$1,000,000 to begin such cooperation with Hungary. The funds for Poland and Hungary reflect the levels of science and technology cooperation contained in the Support for East European Democracy Act of 1989.

Science and technology cooperation is developed under these agreements on the basis of equality, reciprocity, and mutual benefit. The activities include joint research projects, workshops or conferences, exchanges of scientists, and exchanges of information and documentation. The jointly financed projects with Yugoslavia include earthquake engineering, rehabilitation of the handicapped, health problems of coal gasification, metallurgy, and improved animal feed. Under the agreement with Poland, several United States institutes and agencies benefit from being able to carry out research in unique Polish facilities and environments at a small portion of the cost involved in carrying out this research in the United States.

##### THE ASIA FOUNDATION

The Committee recommends \$13,978,000 for payments to the Asia Foundation for fiscal year 1991. This amount is the full budget request and is an increase of \$78,000 above the amount available for the current fiscal year. The Committee recommendation will permit the Foundation to maintain operations at a level

consistent with current budgetary constraints, but will allow the Foundation to carry out its highest priority program activities.

The Asia Foundation is a private nonprofit corporation which in addition to Federal funding receives some cash and substantial in-kind funding from the private sector. The Foundation plays a unique role in stimulating Asian democratic development and assisting the peoples of Asia to shape their own destiny. The Foundation helps develop local social, political and economic institutions that are consistent with local cultural traditions, values and development needs. Through its grants to local institutions, the Foundation strives to contribute to U.S. and Asian interests in the following ways:

- (1) Strengthening national parliaments by supporting legislative research, reference services, and staff and leadership training;

- (2) Improving civil-military relations by funding projects to encourage dialogues between the civilian and military sectors;

- (3) Strengthening local governments by aiding grass roots civic education programs and supporting increased local political participation;

- (4) Supporting judicial reform by assisting judicial training institutes; and

- (5) Promoting more open economies by cooperating with Asian governments and institutions to develop a corps of economic specialists committed to lower barriers of protectionism.

The Foundation also manages the Books for Asia Program which distributes over 1,000,000 books and journals a year.

#### SOVIET-EAST EUROPEAN RESEARCH AND TRAINING

The Committee recommends \$4,784,000 for payment to the Soviet-East European Research and Training Fund authorized by title VIII of the Fiscal Year 1983 Department of State Authorization Act. This amount is \$184,000 more than both the budget request and the amount available for fiscal year 1990.

The Committee recommendation for the Soviet-Eastern European Studies Program will permit American scholars to continue taking advantage of increasing access to research opportunities in the Soviet Union and Eastern Europe. The funding provided will support many research scholars and advanced graduate students. The amount provided will also contribute to fulfilling the Soviet-Eastern European Research and Training Act's principal purpose, which is to build and strengthen a cadre of experts in the Soviet and Eastern European field.

#### FISHERMEN'S PROTECTIVE FUND

The Committee recommends \$500,000 for the Fishermen's Protective Fund. This amount is the full budget request, but is a reduction of \$500,000 from the amount available for the current fiscal year. The Committee recommendation will permit the Department of State to make payments on anticipated claims expected to be certified during fiscal year 1991.



## GENERAL PROVISIONS—DEPARTMENT OF STATE

Section 301 of the bill permits funds appropriated in this Act for the Department of State to be available for allowances and services as authorized by 5 U.S.C. 3109 and Passenger or Freight Transportation.

## TITLE IV—THE JUDICIARY

The Committee recommends a total of \$1,949,270,000 for the authorized programs in Title IV of the bill, which is an increase of \$174,559,000 over adjusted CBO baseline estimates. These funds provide for the operation and maintenance of the United States Courts, including the salaries of judges, magistrates, the supporting personnel and other expenses of the Federal Judiciary.

The budget request submitted for fiscal year 1991 for the Judiciary totals \$2,052,993,000. Of this amount, \$28,750,000 for the Drug Dependent Offenders Program is not authorized, and the Committee has reserved this amount for that program within its section 302 budget allocation. The Judiciary's request was submitted to the Congress without revision by the Office of Management and Budget in accordance with the Budget and Accounting Act of 1921, as amended.

## GENERAL REDUCTIONS

For fiscal year 1991, Executive branch agencies were not allowed to request funds to restore amounts sequestered in fiscal year 1990 and were allowed to request only one-half of the cost associated with the anticipated 3.5 percent January 1, 1991 cost of living increase. The Judiciary, on the other hand, has requested restoration of the sequestration and has budgeted for the full cost of the fiscal year 1991 pay increase. In order to establish consistency amongst the various agencies in this bill, the Committee recommendation deletes the Judiciary's sequestration restoration and one-half of the fiscal year 1991 pay raise in appropriate Judiciary accounts. These reductions do not apply to the mandatory costs associated with pay increases for Federal Judges.

## SUPREME COURT OF THE UNITED STATES

The Committee recommends a total of \$22,260,000 for the Supreme Court of the United States. The total amount recommended is contained in two separate appropriation accounts as follows:

### SALARIES AND EXPENSES

The Committee recommends \$18,807,000 for the expenses of operating the Supreme Court, excluding the care of the building and grounds, an increase of \$1,310,000 over post-sequester amounts for fiscal year 1990. The Committee recommendation provides for the full request, less \$417,000 associated with the sequestration restoration and pay raise absorption discussed earlier.

## CARE OF THE BUILDINGS AND GROUNDS

The Committee recommends \$3,453,000, the full amount requested for fiscal year 1991 for personnel and other services relating to the Supreme Court building and grounds, which is supervised by the Architect of the Capitol. The Committee recommendation, which is \$916,000 less than post-sequester amounts for fiscal year 1990, provides for requested adjustments to base and program growth, and will allow for continuation of needed structural repairs to Supreme Court terraces and stairs.

## UNITED STATES COURT OF APPEALS FOR THE FEDERAL CIRCUIT

## SALARIES AND EXPENSES

The Committee recommends \$9,590,000 for fiscal year 1991 for the salaries and expenses of the United States Court of Appeals for the Federal Circuit, an increase of \$760,000 over post-sequester amounts for fiscal year 1990. The recommendation provides for requested adjustments to base less \$176,000 associated with the sequestration restoration and pay raise absorption discussed earlier, and requested program growth of \$286,000 for additional court staffing.

## UNITED STATES COURT OF INTERNATIONAL TRADE

## SALARIES AND EXPENSES

The Committee recommends \$8,721,000 for fiscal year 1991 for the salaries and expenses of the United States Court of International Trade, an increase of \$449,000 over post-sequester amounts for fiscal year 1990. The recommendation provides for requested adjustments to base, less \$117,000 associated with the sequestration restoration and pay raise absorption discussed earlier.

## COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

## SALARIES AND EXPENSES

This account provides for the salaries of judges, magistrates and all other officers and employees of the Federal Judiciary not otherwise provided for, and for all necessary expenses including charges for space and facilities.

Activities funded in this account bear the brunt of the additional workload being placed on the Federal Courts as a result of the war on drugs and new statutes, such as the legislation which produced revised sentencing guidelines. In fiscal year 1990, the Congress was able to provide much-needed additional resources to allow the Courts to handle this tremendous growth in caseload. For fiscal year 1991, the Courts request an increase of over \$174 million just to maintain the staffing levels provided them by the Congress in fiscal year 1990. In addition, the Courts request growth of over \$109 million to handle their projected workload increases associated with the war on drugs and crime, and to allow them to modernize and automate Court operations.

The Committee recommends a total of \$1,576,820,000 for the authorized programs in this account for fiscal year 1991, which represents a decrease of \$39,050,000 below the budget request and an increase of \$208,590,000 over post-sequester amounts for fiscal year 1990 for these authorized programs. The Committee recommendation takes into consideration an estimated \$48,250,000 in fees and \$6,500,000 from special funds, including \$1,500,000 from the Vaccine Injury Compensation Fund, that will be available to this appropriation. The Committee recommendation does not include the requested \$28,750,000 for the Drug Dependent Offenders Program since no authorization of appropriation has been enacted for this program for fiscal year 1991; however, this amount has been reserved within the Committee's section 302 budget allocation.

The Committee recommendation provides for requested adjustments to base, less \$24,497,000 associated with amounts requested for sequestration restoration and pay raise absorption, as discussed earlier. Included in the base is \$1,100,000 to cover the cost of training new Federal court personnel in fiscal year 1991. The Committee believes that the cost of training court personnel should be budgeted by the users, i.e. the Courts, not by the Federal Judicial Center. Funds added into this account for new training in fiscal year 1990 remain in the base and are available for this purpose in fiscal year 1991. The recommendation for base appropriations has also been adjusted to reduce nonrecurring, discretionary amounts in the fiscal year 1990 supplemental.

The Committee recommendation provides \$71,815,000 associated with additional workload for the Courts in fiscal year 1991, the full amount requested, except the following programs which are provided growth at a lower level than requested: \$190,000 for the National Court Library System; \$375,000 for the Mental Health Treatment Program; and \$405,000 for contractual support for Student Pretrial Services.

The Committee recommendation provides \$27,052,000 in program growth, the full amount requested, except the following programs which are provided growth at a lower level than requested: \$250,000 for contractual financial audits; \$375,000 for Child Care Centers; \$200,000 for operational training; 293 positions and \$1,400,000 for additional deputy clerks and probation/pretrial services personnel as a result of the Administration's drug and violent crime initiatives, and \$25,000 for Court Appointed Counsel. The Committee recommendation adds \$8,500,000 above the request to handle a shortfall in fee collections based on the most recent projections by the Courts, and \$8,069,000 above the request for automation projects, specifically: \$801,000 for court financial/administrative systems, \$3,350,000 for office automation equipment, \$3,451,000 for the Circuit E-Mail project, and \$367,000 for ICMS reengineering.

The Committee recommendation includes the full amount requested for the reimbursable costs of prospectus projects with GSA, and space alteration projects.

The Committee recommendation fully funds requested increases for the probation and pretrial services program, a program critical to the war on drugs. Included within these funds for the Probation/Pretrial Services program is no less than \$117,000 for the Hyatts-

ville Monitoring Project being performed in conjunction with the U.S. Parole Commission. This intensive supervision pilot project requires two analysts at a GS-13 and GS-12 level, a GS-6 clerk typist, and associated support costs.

The Committee recommendation also assumes that the courts will be totally reimbursed from the Immigration Examination Fee Account for the costs associated with processing naturalization papers and collecting immigration fees. The recommendation assumes that a total of \$2,800,000 has been reduced from Court appropriations for fiscal year 1991 and a like amount shall be provided to the Courts by the Immigration and Naturalization Service (INS) from this Account. The Committee expects the INS to transfer appropriate amounts on a quarterly basis.

#### DEFENDER SERVICES

The Committee recommends \$137,569,000 for fiscal year 1991 for the operation of the Federal Public Defender and Community Defender organizations and for the compensation and reimbursement of expenses of attorneys appointed pursuant to the Criminal Justice Act, as amended. This represents a reduction of \$30,011,000 from the amount requested for fiscal year 1991 and an increase of \$15,608,000 over amounts available for the current fiscal year. The Committee recommendation reduces the base request by \$30,011,000, as follows: -\$2,011,000 associated with sequestration restoration and pay raise absorption discussed earlier, and -\$28,000,000 associated with base overestimates/carryover.

#### FEES OF JURORS AND COMMISSIONERS

The Committee recommends the full request for fiscal year 1991 of \$57,997,000 for fees and allowances of grand and petit jurors and for the compensation of land commissioners and jury commissioners, which is the same amount available for the current fiscal year.

#### COURT SECURITY

The Committee recommends \$71,261,000 for Court Security for fiscal year 1991, an increase of \$13,372,000 over amounts available for the current fiscal year, but a decrease of \$1,601,000 from the request. This account provides for the necessary expenses of security and protective services for the U.S. Courts in courtrooms and adjacent areas. The Committee recommendation provides for requested adjustments to base, less \$601,000 associated with the sequestration restoration discussed earlier. The recommendation includes program growth of \$6,279,000 for additional Contract Security Officers. The Committee recommendation reduces the requested increase of \$3,148,000 for security systems and equipment by \$1,000,000 because a like amount of equipment was forward funded through a fiscal year 1990 reprogramming.

#### ADMINISTRATIVE OFFICE OF THE UNITED STATES COURTS

##### SALARIES AND EXPENSES

The Committee recommends \$37,712,000 for the salaries and expenses of the Administrative Office of the United States Courts,



which is \$775,000 less than the amount requested. The recommendation provides the full adjustment to base, less \$309,000 associated with the pay raise absorption discussed earlier. The Committee recommendation includes program growth as follows: \$118,000 for increased travel for audits, training and management reviews, \$291,000 for consultant services, \$45,000 for training of Court personnel, and \$80,000 for automation efforts.

#### FEDERAL JUDICIAL CENTER

##### SALARIES AND EXPENSES

The Committee recommends \$13,918,000 for the salaries and expenses of the Federal Judicial Center for fiscal year 1991, which is \$1,948,000 less than the amount requested. The amount recommended is \$1,433,000 above the amount provided in fiscal year 1990. The recommendation provides the full adjustment to base, less \$245,000 associated with the sequestration restoration and pay raise absorption discussed earlier. The Committee recommendation includes program growth of \$635,000 for additional Research Division personnel and Special Educational Services. The recommendation does not include requested program growth for the training of new Court personnel because these funds have been included in the salaries and expenses appropriation of the District Courts, Courts of Appeals, and other Judicial Services.

#### JUDICIAL RETIREMENT FUNDS

The Committee recommends the full request of \$5,000,000 for the payment to the Judicial Officer's Retirement Fund for fiscal year 1991, a decrease of \$1,428,000 from amount provided in fiscal year 1990. These funds will cover the estimated annuity payments to be made to bankruptcy judges and magistrates in fiscal year 1991, pursuant to the new retirement system for these judicial officers as authorized in Public Law 100-659. In addition these funds provide for survivor annuity payments made to spouses and dependent children of deceased judicial officers pursuant to section 376 of title 28, U.S.C., as amended.

#### UNITED STATES SENTENCING COMMISSION

##### SALARIES AND EXPENSES

The Committee recommends \$8,422,000 for the salaries and expenses of the United States Sentencing Commission for fiscal year 1991, a decrease of \$878,000 below the requested amount. This amount is \$1,277,000 above the amount provided in fiscal year 1990. The recommendation provides for the requested adjustments to base, less the \$125,000 associated with the sequestration restoration and pay raise absorption discussed earlier. The Committee recommendation does not provide the requested program growth of \$753,000 for increased staffing.

#### GENERAL PROVISIONS—THE JUDICIARY

The Committee has included section 401 in the bill for the Judiciary which permits funds in the bill for salaries and expenses for

the Judiciary to be available for services as authorized by 5 U.S.C. 3109.

### TITLE V—RELATED AGENCIES

The Committee recommends \$1,901,419,000 for the authorized programs for the related agencies in Title V of this bill for fiscal year 1991. This amount is \$36,577,000 below the budget requests for these programs, and is \$67,190,000 below the adjusted CBO baseline for these authorized programs in the current fiscal year.

Because of the absence of enacted authorizations for these agencies, the Committee has not included funds in the bill for the Maritime Administration, the Competitiveness Policy Council, the Federal Communications Commission, the Federal Trade Commission, the International Trade Commission, the Legal Services Corporation, the Office of the United States Trade Representative, the Securities and Exchange Commission, and portions of the Small Business Administration and the United States Information Agency. The Committee has reserved \$955,090,000 out of its section 302 budget allocation for these unauthorized programs, compared to the adjusted CBO baseline of \$904,916,000.

### ADVISORY COMMISSION ON CONFERENCES IN OCEAN SHIPPING

The Committee recommends an appropriation of \$200,000 to fund the necessary expenses of the Advisory Commission on Conferences in Ocean Shipping. This amount is \$100,000 less than the amount appropriated in fiscal year 1990. No funds were requested by the Administration for this Commission for fiscal year 1991.

The Commission, which was authorized by the Shipping Act of 1984, is to conduct a study of and make recommendations concerning conferences in ocean shipping. Within one year after its establishment, the Commission will submit a final report to the President and to the Congress and cease to exist 30 days after submission of the report.

### ARMS CONTROL AND DISARMAMENT AGENCY

The bill provides \$30,000,000 for the Arms Control and Disarmament Agency for fiscal year 1991. This amount is the full budget request, but represents a reduction of \$3,425,000 from the amount available for fiscal year 1990. This reduction reflects a requested base transfer of overseas administrative support to the Department of State of \$9,175,000. The Committee has included this amount in the Department of State's Salaries and Expenses appropriation and expects the Department to provide the same amount of administrative support to ACDA's Geneva operations that was provided in the current fiscal year.

The Committee recommendation also includes the requested increase of \$3,036,000 for adjustments to base and a requested program increase of \$2,714,000 for 10 additional staff positions and external research in support of various arms control and disarmament activities.

The Arms Control and Disarmament Agency advises and assists the President, the National Security Council, the Secretary of State

and other senior government officials on arms control matters. In carrying out this responsibility, the agency prepares and manages the United States participation in international negotiations and prepares and operates control systems to verify compliance with arms control and disarmament agreements. The Agency also ensures that political, military, economic, and technical information essential to the formulation and implementation of arms control policies is available to decision-makers. In addition, the Agency participates in arms control policy and decision-making, conducts research on arms control and disarmament issues and prepares and disseminates information on arms control matters.

#### BOARD FOR INTERNATIONAL BROADCASTING

##### GRANTS AND EXPENSES

The Committee recommends \$192,586,000 for the Board for International Broadcasting for fiscal year 1991. This amount is a reduction of \$8,672,000 from the budget request but is an increase of \$2,586,000 over the amount appropriated for the current fiscal year.

The Committee recommendation includes the requested increase of \$137,000 for the Board for International Broadcasting's administrative expenses and \$18,294,000 for grants to Radio Free Europe/Radio Liberty Incorporated for operating expenses. This latter increase includes \$11,458,000 for fluctuations in foreign currency exchange rates and \$6,836,000 for adjustments to base for mandatory costs increases. The Committee has not approved the \$8,672,000 requested for continuation and completion of the transmitter modernization program for Radio Free Europe/Radio Liberty pending the recommendations of a study on U.S. international broadcasting activities being conducted under the direction of the National Security Council.

##### ISRAEL RELAY STATION

The Committee has not included the \$23,978,000 requested for the Israel Relay Station. While the Committee recognizes the important part Radio Free Europe and Radio Liberty have played in past years, it has deferred action on this request pending the recommendations of a study on international broadcasting being conducted under the direction of the National Security Council to take account of changes that have occurred in the last six months, and pending approval of the National Outline Scheme by the National Planning Board of the Government of Israel, an action which is required before contracts can be awarded for this project. The Committee notes that there have been unanticipated delays in the program which reduced the obligation of funds in fiscal year 1990 and that the Board for International Broadcasting has substantial unexpended balances in excess of \$180,000,000 which would be available immediately if a decision is made to proceed with this project.

##### CHRISTOPHER COLUMBUS QUINCENTENARY JUBILEE COMMISSION

The Committee recommends \$214,000 for the salaries and expenses of the Christopher Columbus Quincentenary Jubilee Com-

mission. This amount is equal to the budget request and is a decrease of \$7,000 below the amount provided for fiscal year 1990.

The Christopher Columbus Quincentenary Jubilee Commission was created by Public Law 98-375 on August 8, 1984. The Commission was established for the purpose of planning, encouraging, coordinating, and conducting the commemoration of the voyages of Christopher Columbus. The \$214,000 recommended will be used to sustain core administrative and planning activities. Private contributions will be used to meet costs of outreach activities and initial implementation costs of projects.

#### COMMISSION ON AGRICULTURAL WORKERS

The Committee recommends \$1,457,000 for the salaries and expenses of the Commission on Agricultural Workers. This amount is an increase of \$800,000 over the budget request and an increase of \$1,157,000 over amounts provided for fiscal year 1990.

This Commission, authorized by Section 304 of Public Law 99-603 (the Immigration Reform and Control Act of 1986), was established to review the impact of the legalization program and the special agricultural worker (SAW) provisions of IRCA on the supply of agricultural labor and the agricultural industry. The Commission is expected to report its findings and recommendations to the Congress no later than November 1991.

#### COMMISSION ON THE BICENTENNIAL OF THE UNITED STATES CONSTITUTION

The Committee recommends an appropriation of \$14,973,000 to fund the necessary expenses of the Commission on the Bicentennial of the United States Constitution. This amount is \$1,911,000 below the budget request but is an increase of \$69,000 over post-sequester amounts for fiscal year 1990. The amount provided is expected to cover the fiscal year 1991 expenses of the Commission, but not the amount required for the first quarter of fiscal year 1992 that was included in the budget request. The Committee will address the Commission's fiscal year 1992 requirements when considering an appropriations bill for fiscal year 1992.

The Commission is authorized by Public Law 98-101 and was activated during fiscal year 1985. The Commission plans and develops activities, encourages participation by private organizations and State and local governments, coordinates activities throughout all the States, and serves as a clearinghouse for the collection and dissemination of information about Bicentennial events and plans. The Commission is expected to terminate on December 31, 1991.

#### COMMISSION ON CIVIL RIGHTS

The Committee recommends \$6,075,000 for the salaries and expenses of the Commission on Civil Rights. This amount is \$4,077,000 below the budget request, but is an increase of \$368,000 above the amount provided for fiscal year 1990. The budget request was developed before the present Chairman of the Commission was appointed. He has informed the Committee that the Commission is reviewing its programs and has not made final decisions about any



particular funding changes at this time. The amount provided will allow the Commission to continue operating at the current year baseline level until a more complete and comprehensive authorization for the Commission has been considered. The Committee has not included several of the earmarks and restrictions that were included in the 1990 Appropriations Act because they constitute legislation in an appropriation bill.

#### COMMISSION ON THE PRESERVATION OF AMERICA'S HERITAGE ABROAD

The Committee recommends \$200,000 for expenses of the Commission on the Preservation of America's Heritage Abroad, which is the same as the budget request and the amount provided for fiscal year 1990. The recommendation provides level funding for this Commission, the purpose of which is to encourage the preservation of cemeteries, monuments, and historic buildings associated with the foreign heritage of the United States. It is anticipated that future expenses of the Commission will be financed exclusively from gifts and contributions.

#### COMMISSION ON SECURITY AND COOPERATION IN EUROPE

The Committee recommends \$991,000 in the accompanying bill for salaries and expenses of the Commission on Security and Cooperation in Europe. This amount represents an increase of \$152,000 above the post-sequester amount provided for fiscal year 1990 and is equal to the budget request.

The Commission was established in 1976 to monitor compliance with the final act of the Conference on Security and Cooperation in Europe with particular regard to provisions dealing with humanitarian affairs. Public Law 99-7, approved March 27, 1985, provided that the chairmanship of the Commission on Security and Cooperation in Europe shall rotate between Members appointed from the House of Representatives and Members appointed from the Senate. This legislation also permits additional staff appointments from the chairman or co-chairman.

#### EQUAL EMPLOYMENT OPPORTUNITY COMMISSION

The Committee recommends \$194,500,000 for fiscal year 1991 expenses of the Equal Employment Opportunity Commission. The amount provided is \$1,367,000 below the budget request and \$9,574,000 above the amount provided for fiscal year 1990. The recommended increase provides \$7,786,000 for uncontrollable adjustments to the Commission's base as well as \$1,198,000 for the comprehensive training initiative. The Committee expects the remaining amounts to be applied to the increased utilization of enforcement positions.

#### FEDERAL MARITIME COMMISSION

The Committee recommends \$15,894,000 in the bill for salaries and expenses of the Federal Maritime Commission. This amount is equal to the budget request and \$442,000 above the amount appropriated for fiscal year 1990.

### JAPAN-UNITED STATES FRIENDSHIP COMMISSION

The Committee recommends \$1,250,000 for the expenses of the Japan-United States Friendship Commission for fiscal year 1991. This amount is the full budget request, and is \$100,000 less than the amount provided for the Commission for fiscal year 1990. The bill also includes an amount of Japanese currency not to exceed the equivalent of \$1,544,000. This amount is the full budget request and is \$46,000 less than the amount that was made available for this purpose for fiscal year 1990. In accordance with Public Law 94-118, the interest earned on the principal in the trust fund is subject to the annual appropriations process.

The Committee intends that the funds provided be used for the promotion of scholarly, cultural, and business/economic relations between Japan and the United States.

### MARINE MAMMAL COMMISSION

The Committee recommends \$1,003,000 for the Marine Mammal Commission for fiscal year 1991. This amount is equal to the budget request and is \$43,000 more than the amount appropriated for the current fiscal year.

The Committee recommendation will enable the Commission to continue to meet its statutory responsibilities. These include the development and implementation of programs to protect endangered and threatened marine species, the compilation and evaluation of data needed to make reliable marine stock determinations, the development of sound state management strategies and the improvement of methods and procedures for collecting and analyzing marine data.

### MARTIN LUTHER KING, JR., FEDERAL HOLIDAY COMMISSION

The Committee recommends \$300,000 for the salaries and expenses of the Martin Luther King, Jr., Federal Holiday Commission. This amount is equal to the budget request and the amount provided for fiscal year 1990.

### SMALL BUSINESS ADMINISTRATION

The bill provides a total of \$437,700,000 for the five appropriations items of the Small Business Administration. This amount is a decrease of \$8,801,000 from the total budget request for fiscal year 1991. Since additional disaster loan funding was not requested and is not provided at this time, the amount provided in the bill is a reduction of \$490,579,000 from the post sequester amounts available for the current fiscal year, which included the Disaster Loan Fund Supplemental for Hurricane Hugo and the California earthquake.

### SALARIES AND EXPENSES

#### (INCLUDING TRANSFER OF FUNDS)

The Committee recommends \$248,500,000 for the Salaries and Expenses appropriation of the Small Business Administration. Of this amount \$56,000,000 is earmarked in the bill for the Small

Business Development Centers, including \$350,000 for the expenses of the National Small Business Development Center Advisory Board in evaluating the centers and maintaining a clearinghouse. In addition, the Committee recommends the transfer of \$107,160,000 from the Disaster Loan Fund for disaster loan making activities including loan servicing.

The amount recommended will provide for all of the requested adjustments to base and built-in changes and will provide for the current services level for all ongoing programs funded in this account. In addition, the amount recommended includes a total of \$14,779,000 in net program increases as follows: \$7,689,000 for financing the agency's move to new headquarters, including the cost of installing a new mainframe computer; \$6,662,000 for the full year costs for all Small Business Development Centers; \$264,000 to fully fund the PASS program; \$307,000 to increase trade shows/outreach programs; \$1,640,000 to increase women's outreach programs; \$372,000 for annualized funding for the Minority Business Commission; and \$311,000 for the agency's cross-servicing agreement with the National Finance Center; and reductions totaling \$2,466,000 for the cost of one-time projects during the current fiscal year.

#### OFFICE OF THE INSPECTOR GENERAL

The Committee recommends \$9,000,000 for the Office of the Inspector General. This amount is a reduction of \$864,000 below the budget request but is \$1,600,000 above the amount currently available for fiscal year 1990. The Committee recommendation will provide for a substantial portion of the increase requested for adjustments to base and built-in changes including annualization of existing positions, and the increase requested to meet additional travel requirements and the increase for additional contracts to handle the increased workload.

#### BUSINESS LOAN AND INVESTMENT FUND

The bill includes an appropriation of additional capital for the Business Loan and Investment Fund totalling \$157,000,000. Of this amount, \$71,000,000 is designated for new direct loan obligations. The total amount recommended is \$2,500,000 below the fiscal year 1990 level, but is \$66,000,000 more than the request for this program for fiscal year 1991.

The Committee recommendation will enable the Small Business Administration to carry out a program level of \$71,000,000 in direct and immediate participation loans and \$4,266,000,000 in guaranteed loans. The amount recommended for the direct loan program is \$66,000,000 more than the request for fiscal year 1991 but is \$11,000,000 less than the amount available for the direct loan program for the current fiscal year. The amount recommended for the guaranteed loan programs is \$436,000,000 more than the program level requested in the President's budget and is \$337,000,000 more than the program level approved for fiscal year 1990.

The following table shows the direct and guaranteed loan levels recommended by the Committee:

## DIRECT LOANS

|                                  |              |
|----------------------------------|--------------|
| Section 8(a) loans .....         | \$5,000,000  |
| Handicapped loans .....          | 12,000,000   |
| Economic opportunity loans ..... | 17,000,000   |
| Veterans loans .....             | 17,000,000   |
| Minority preferred stock .....   | 20,000,000   |
| Total, direct loans .....        | \$71,000,000 |

## GUARANTEED LOANS

|                                      |                 |
|--------------------------------------|-----------------|
| Section 7(a) guarantees .....        | \$3,500,000,000 |
| Development Company Guarantees ..... | 520,000,000     |
| Investment Company Guarantees:       |                 |
| Regular .....                        | 186,000,000     |
| Minority .....                       | 60,000,000      |
| Total guarantees .....               | \$4,266,000,000 |

The Committee recommendation also includes \$1,500,000 for continuation of a grant for a regional center for rural economic development with a special emphasis on small business.

## SURETY BOND GUARANTEES REVOLVING FUND

The bill provides an appropriation of \$10,200,000 for additional capital for the Surety Bond Guarantees Revolving Fund for fiscal year 1991. This amount is the same as the budget request but is a reduction of \$800,000 from the level available for fiscal year 1990. The additional capital recommended by the Committee will fund a program level of \$1,500,000,000 and continuing expenses of the fund, including payments of claims resulting from defaulted bonds guaranteed in prior years.

## POLLUTION CONTROL EQUIPMENT GUARANTEE REVOLVING FUND

The bill includes an appropriation of \$13,000,000 in additional capital for the Pollution Control Equipment Guarantee Revolving Fund.

The Committee recommendation is an increase of \$4,000,000 above the budget request but is the same amount that was appropriated for this program for fiscal year 1990. The Committee recommendation will provide for the continuing expenses of the Fund, including payment of additional claims resulting from the defaulted bonds guaranteed in prior years.

Under this program, the Small Business Administration is authorized, when it determines that small businesses would be at a financial disadvantage with respect to the installation of pollution control devices, to guarantee the payments of amounts due under qualified rental or purchase contracts for such equipment. The government receives a fee of 3.5 percent of the amount guaranteed.

## STATE JUSTICE INSTITUTE

The Committee recommends an appropriation of \$14,000,000 for the State Justice Institute for fiscal year 1991. This amount is \$1,000,000 below the budget request and is an increase of \$2,139,000 over post-sequester amounts for fiscal year 1990. The Committee



recommendation provides for the requested adjustments to base and program increases of \$1,640,000.

The Committee expects the Board of Directors of the Institute in establishing its objectives and priorities for grant awards to give full consideration to innovative methods of addressing the burden of drug-related cases in state and local courts.

The Committee also expects the Board of Directors of the Institute in establishing its objectives and priorities to give full consideration to all levels of state court administration. Such consideration should include the training of family, juvenile, and domestic court judges.

#### UNITED STATES INFORMATION AGENCY

The Committee recommends a total of \$990,076,000 for the United States Information Agency to carry out the information, educational and cultural exchanges activities of the Agency, the operations of the Voice of America, all activities and responsibilities of the Agency for television and radio broadcasting to Cuba, and to provide grants to the East-West Center and the National Endowment for Democracy during fiscal year 1991. This amount is \$12,229,000 more than the budget request for authorized programs and is \$63,218,000 more than the funds available for the current fiscal year. The details of the Committee's recommendations for the six appropriations in the Agency are contained in the following paragraphs.

#### SALARIES AND EXPENSES

The bill provides \$648,188,000 for the Salaries and Expenses appropriation of the United States Information Agency. This amount is \$11,659,000 more than the budget request for authorized programs, and is \$13,079,000 more than was available for fiscal year 1990.

The Committee will consider the request of \$5,600,000 for the fiscal year 1991 costs of the 1992 Seville Exposition project when an authorization is enacted.

The Committee recommendation reflects a net increase of \$18,529,000 to meet adjustments to base and built-in requirements, such as wage scale increases, price increases, and other built-in changes, including the full-year fiscal 1991 cost of program initiatives begun in the current fiscal year. The Committee recommendation also includes the requested program increase of \$150,000 to re-establish a United States Information Service post in Kabul, Afghanistan. The Committee has not approved the requested program reduction of \$10,259,000 and 108 positions. With the seminal changes that have occurred throughout the world in recent months, the Committee does not believe that an overall reduction in USIA operations is warranted. However, the Committee expects the Agency to assess its priorities and submit reprogramming proposals to the Committee where changes or redirection in its operations are warranted.

The Committee commends the Consolidated Overseas Schools Assistance Program for its continued effective work in assuring quality education at the Elementary and Secondary school level for

American youngsters overseas. This program, with funds received from the United States Information Agency, the Salaries and Expenses appropriations of the Department of State as well as from the Agency for International Development, meets the dual objectives of providing educational opportunities for U.S. dependent children and of demonstrating American educational philosophy and practice to other nationals in order to further mutual understanding between the U.S. and other nations. The Committee also commends the contributions and successful efforts of the members of the Overseas Schools Advisory Council and its programs of educational assistance for generating private-sector financial support and participation in the activities of American overseas schools. The Committee has allocated \$1,900,000 from the total amount recommended for the Salaries and Expenses account for the Agency's portion of the Consolidated Overseas School Assistance Program.

For several years the Committee has requested the United States Information Agency to report to the Congress on the nature of Soviet disinformation campaigns. The report that was submitted to the Committee was extremely informative and comprehensive on this matter. The Committee requests that USIA submit an updated report for 1990 on the incidence of Soviet disinformation. This report should include a comprehensive listing of Soviet disinformation activities directed at the United States, both those ongoing and those conducted since the last report was issued. The report should also include an analysis of the changes, qualitative and quantitative, in these efforts. In addition, the report should discuss U.S. efforts to combat this disinformation, how our efforts are changing in response to changing Soviet tactics, and the budgetary implication of these changes for U.S. public diplomacy. This report should be submitted to the Committee in unclassified and, if necessary, classified version by February 1, 1991.

#### OFFICE OF INSPECTOR GENERAL

The Committee recommends \$4,123,000 for the Office of the Inspector General. This amount is the same as the budget request and is an increase of \$499,000 above the amount available for the current fiscal year. The Committee recommendation will provide a requested increase of \$299,000 for adjustments to base and built-in cost increases and \$200,000 for five additional positions for the increased workload of the Office of the Inspector General.

#### EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

The Committee recommends \$167,000,000 for the educational and cultural exchange programs of the United States Information Agency. This amount is \$12,670,000 more than the budget request and the amount that was appropriated for these programs for the current fiscal year. The Committee recommendation reflects an increase of \$6,899,000 for price increases, a reduction of \$1,002,000 for non-recurring costs of 1990 funding for certain one-time programs, and a reduction of \$1,521,000 due to the application of balances carried over from prior years. The Committee recommendation also reflects the disapproval of the proposed reduction totaling \$4,376,000 in the academic exchange programs, the international

visitor program, and the private sector programs. Finally, the Committee recommendation will allow for a program increase of \$3,918,000 above the fiscal year 1990 level.

The following table reflects the Committee allocation for the various exchange and visitor programs funded in this appropriation account:

|                                                                   |               |
|-------------------------------------------------------------------|---------------|
| Program:                                                          |               |
| Academic Exchange Programs .....                                  | \$102,000,000 |
| International Visitor Programs.....                               | 46,723,000    |
| Hubert H. Humphrey Fellowships .....                              | 6,000,000     |
| Congress-Bundestag Exchanges.....                                 | 3,400,000     |
| Private Sector Programs.....                                      | 11,400,000    |
| Non-recurring items .....                                         | -1,002,000    |
| Reduction due to application of additional carryover balances ... | -1,521,000    |
| Total.....                                                        | \$167,000,000 |

The Committee believes strongly that some of the cold war programs should be replaced, or at least partially replaced, with expanded and perhaps new programs which aid Eastern European countries in adopting and implementing democratic processes of government and establishing private enterprise businesses, including both family farming and non-agricultural enterprises. The USIA and other agencies should immediately begin studies and direct efforts toward accomplishing that objective.

Examples would include programs which aid in bringing potential family farmers and small business persons to the United States to work with farmers and small business persons for a few weeks; and also programs which bring educators and persons interested in government to the United States to observe and learn first-hand the American democratic processes. One such specially designed program relating to educators would be the Close-Up Foundation program which has demonstrated the capacity to create partnerships which multiply federal funding.

Priority should be given to funding programs where the sponsors or grantees have the expertise to expose participants to experiences which can be most readily and easily applied when the participant returns to the country of origin, and which have demonstrated the ability and capacity to administer and follow through with such programs and multiply the federal funding from non-federal sources in order to maximize benefits compared to expenditures.

The Committee has included a total of \$1,500,000 under Private Sector Programs for training programs for local government officials, scholars, and business leaders in the emerging democracies in Poland, Hungary, Czechoslovakia, Romania, and East Germany. These funds would be used for training officials and leaders from these countries in the United States, providing U.S. experts to those countries and developing and distributing instructional materials in several program areas, including local government, government administration, economics, business administration, and the role of a free press. The Committee understands that several American institutions have already developed project proposals which would address these critical areas, including Rutgers University and the University of Kansas. The Committee believes these kinds of proposals offer excellent potential for fostering the growth of democratic institutions and economic pluralism in these developing



democracies and urges the United States Information Agency to consider such proposals expeditiously.

The Committee is aware that many Albanian citizens are living in the vicinity of Prishtina, Yugoslavia, which is near the border with Albania. The United States has no diplomatic relations with Albania and therefore does not maintain an embassy or any other United States Government facility in that country. The Committee believes that Albanian citizens in this locality who are interested in learning more about the United States need a place where they can secure such information, and therefore the Committee requests that the United States Information Agency develop a proposal to establish a USIA library/cultural center in the Prishtina area.

#### RADIO CONSTRUCTION

The Committee recommends \$96,557,000 in new budget authority for the radio construction account for fiscal year 1991. This is a reduction of \$28,100,000 from the budget request, but is an increase of \$28,500,000 over the amount currently available for this account for fiscal year 1990 for the regular construction activities of the Voice of America. The reduction from the budget request reflects the transfer of the funds for operations of TV Marti to the new Broadcasting to Cuba Account. The Committee understands that delays in initiating the TV Marti test and the consolidation of funding for television and radio broadcasting to Cuba into one account will result in significant savings in the agency's Radio Construction account in fiscal year 1990. The Committee expects these savings to be applied to the agency's construction activities for international expositions and events under the House and Senate Appropriations Committees' usual reprogramming procedures contained in the fiscal year 1990 Appropriations Act.

The Committee has also reduced the regular request for regular radio construction activities by \$10,000,000 pending the results of a study on international broadcasting being conducted under the direction of the National Security Council. If consolidation of U.S. international broadcasting facilities is determined to be national policy, it may be possible to achieve some savings in this account as well as in the facilities programs of the Board for International Broadcasting. In the meantime, the funds recommended in this bill for the Voice of America's regular radio construction activities will provide for the ongoing construction activities at the VOA's new relay stations in Morocco and Thailand as well as maintenance and other ongoing costs of the VOA's other facilities.

#### BROADCASTING TO CUBA

The bill includes a total of \$29,208,000 for carrying out all of the United States Information Agency's activities and responsibilities for broadcasting to Cuba under the Radio Broadcasting to Cuba Act and the Television Broadcasting to Cuba Act. Of this amount, \$16,000,000, the full authorization, is for television broadcasting to Cuba and \$13,208,000, the full authorization, is for radio broadcasting to Cuba.

The total amount provided is \$3,961,000 less than the total budget request for these items, but is \$671,000 more than the total



amount available for these items for fiscal year 1990. The Committee has deferred consideration of \$1,861,000 of the portion of the request for radio broadcasting to Cuba, and \$2,100,000 for television broadcasting to Cuba, pending enactment of an authorization.

The Committee recommendation will provide for a portion of the adjustments to base and built-in changes requested (\$671,000). The Committee recommendation for television broadcasting to Cuba will provide for a portion of the adjustments to base and built in changes, including full year costs of staff hired in 1990 and program activity costs, offset by non-recurring costs of equipment.

#### EAST-WEST CENTER

The bill provides \$20,000,000 for maintaining and operating the East-West Center. This amount is the full budget request, but is \$430,000 less than the amount that was appropriated for fiscal year 1990. Within the total amount recommended, the Center will be able to accommodate mandatory increases totaling \$800,000, including within-grade salary increases, increased costs of participants, and across-the-board salary increases. It is anticipated that these increased costs will be partially offset by additional revenues generated from other Federal sources, thus minimizing the amount of program reductions that would otherwise be necessary.

#### NATIONAL ENDOWMENT FOR DEMOCRACY

The bill provides \$25,000,000 for the National Endowment for Democracy for fiscal year 1991. This amount is the full budget request and is an increase of \$8,229,000 above the amount currently available for fiscal year 1990. The Committee recommendation includes an increase of \$704,000 for price increases and other built-in costs. In addition, the Committee recommendation will provide for the requested program increase of \$7,525,000.

The National Endowment for Democracy is a private, non-profit corporation established to strengthen the development of democratic institutions and processes internationally, including activities which promote individual rights and freedom through private sector initiatives, training, and other activities. To carry out these objectives, the Endowment develops and funds programs in five substantive areas: (1) pluralism; (2) democratic governments and political processes; (3) education, culture, and communication; (4) research; and (5) international cooperation. The Endowment does not carry out programs directly, but provides funding for projects which are determined to be in the U.S. national interest and which are administered by private organizations and groups.

#### TITLE VI—GENERAL PROVISIONS

The Committee has included the following general provisions for the departments and agencies funded in this bill.

Section 601 prohibits any appropriation contained in this Act from being used for publicity or propaganda purposes not authorized by the Congress.

Section 602 prohibits any appropriation contained in this Act from remaining available for obligation beyond the current fiscal year unless expressly so provided.

Section 603 provides that the expenditure of any appropriation contained in this Act for any consulting service through procurement contracts shall be limited to those contracts where such expenditures are a matter of public record and available for public inspection except where otherwise provided under existing law or under existing executive order issued pursuant to existing law.

#### CHANGES IN THE APPLICATION OF EXISTING LAW

The accompanying bill contains no provisions that would directly or indirectly change existing law within the meaning of clause 3 of rule XXI.

#### TRANSFER OF FUNDS

Pursuant to Clause 1(b), Rule X of the House of Representatives, the following information is submitted describing the transfer of funds recommended in the accompanying bill:

On page 17 of the bill, under the Small Business Administration, the Committee recommends that \$107,160,000 be transferred to "Salaries and Expenses" from the Disaster Loan Fund for disaster loanmaking activities, including loan servicing. This transfer, which is authorized by the Small Business Act (15 U.S.C. 631) will fund the expenses of SBA's disaster loanmaking activities.



**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND THE  
BUDGET ESTIMATES FOR 1991  
PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY**

[These funds become available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill.]

| Agency and item                                                                            | New budget (obligational) authority,<br>fiscal year 1990 | Budget estimates of new (obligational)<br>authority, fiscal year 1991 | Fiscal year 1991 estimate compared,<br>with, fiscal year 1990 |
|--------------------------------------------------------------------------------------------|----------------------------------------------------------|-----------------------------------------------------------------------|---------------------------------------------------------------|
| (1)                                                                                        | (2)                                                      | (3)                                                                   | (4)                                                           |
| <b>FEDERAL FUNDS</b>                                                                       |                                                          |                                                                       |                                                               |
| <b>DEPARTMENT OF COMMERCE</b>                                                              |                                                          |                                                                       |                                                               |
| National Oceanic and Atmospheric Administration:                                           |                                                          |                                                                       |                                                               |
| Federal ship financing fund, fishing vessels<br>(authority to borrow).....                 |                                                          | 5,400,000                                                             | + 5,400,000                                                   |
| Promote and develop fishery products and research<br>pertaining to American fisheries..... | 53,700,000                                               | 61,900,000                                                            | + 8,200,000                                                   |
| Total, Department of Commerce .....                                                        | 53,700,000                                               | 67,300,000                                                            | + 13,600,000                                                  |
| <b>DEPARTMENT OF JUSTICE</b>                                                               |                                                          |                                                                       |                                                               |
| Office of Justice Assistance: Crime victims fund .....                                     | 90,000,000                                               | 125,000,000                                                           | + 35,000,000                                                  |
| Immigration and Naturalization Service:                                                    |                                                          |                                                                       |                                                               |
| Immigration legalization.....                                                              | 54,792,000                                               | 37,568,000                                                            | -17,224,000                                                   |
| Immigration user fee.....                                                                  | 105,000,000                                              | 110,000,000                                                           | + 5,000,000                                                   |
| Immigration examinations fee .....                                                         | 26,500,000                                               | 90,000,000                                                            | + 63,500,000                                                  |
| Legal Activities: Assets forfeiture fund .....                                             | 237,729,000                                              | 272,000,000                                                           | + 34,271,000                                                  |
| Total, Department of Justice.....                                                          | 514,021,000                                              | 634,568,000                                                           | + 120,547,000                                                 |
| <b>DEPARTMENT OF STATE</b>                                                                 |                                                          |                                                                       |                                                               |
| Payment to Foreign Service Retirement and Disability Fund .....                            | 132,900,000                                              | 116,600,000                                                           | -16,300,000                                                   |
| International Center, Washington, D.C. ....                                                | 1,284,000                                                | 1,284,000                                                             |                                                               |
| Total, Department of State.....                                                            | 134,184,000                                              | 117,884,000                                                           | -16,300,000                                                   |



# THE JUDICIARY

## Courts of Appeals, District Courts, and Other Judicial Services:

|                               |            |            |            |
|-------------------------------|------------|------------|------------|
| Salaries and expenses.....    | 7,000,000  | 7,500,000  | + 500,000  |
| Registry administration ..... | 21,000,000 | 12,000,000 | -9,000,000 |
| Total, The Judiciary .....    | 28,000,000 | 19,500,000 | -8,500,000 |

# DEPARTMENT OF TRANSPORTATION

## Maritime Administration: Ocean freight differential (authority to borrow).....

|                                                                             |             |             |               |
|-----------------------------------------------------------------------------|-------------|-------------|---------------|
|                                                                             | 47,750,000  | 45,843,000  | -1,907,000    |
| Total, permanent new budget (obligational) authority,<br>Federal funds..... | 777,655,000 | 885,095,000 | + 107,440,000 |

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND THE  
BUDGET ESTIMATES FOR 1991--Continued  
PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY**

[These funds become available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill.]

| Agency and item<br>(1)                               | New budget (obligational) authority,<br>fiscal year 1990<br>(2) | Budget estimates of new (obligational)<br>authority, fiscal year 1991<br>(3) | Fiscal year 1991 estimate compared<br>with, fiscal year 1990<br>(4) |
|------------------------------------------------------|-----------------------------------------------------------------|------------------------------------------------------------------------------|---------------------------------------------------------------------|
| <b>TRUST FUNDS</b>                                   |                                                                 |                                                                              |                                                                     |
| <b>DEPARTMENT OF COMMERCE</b>                        |                                                                 |                                                                              |                                                                     |
| General Administration: Gifts and bequests.....      | 200,000                                                         | 200,000                                                                      |                                                                     |
| <b>DEPARTMENT OF TRANSPORTATION</b>                  |                                                                 |                                                                              |                                                                     |
| Maritime Administration:                             |                                                                 |                                                                              |                                                                     |
| Special studies, services and projects.....          | 100,000                                                         | 100,000                                                                      |                                                                     |
| Gifts and bequests.....                              | 10,000                                                          | 10,000                                                                       |                                                                     |
| Total, Department of Transportation.....             | 110,000                                                         | 110,000                                                                      |                                                                     |
| <b>DEPARTMENT OF STATE</b>                           |                                                                 |                                                                              |                                                                     |
| Foreign Service retirement and disability fund ..... | 804,595,000                                                     | 834,534,000                                                                  | + 29,939,000                                                        |
| Miscellaneous trust funds .....                      | 3,200,000                                                       | 3,200,000                                                                    |                                                                     |
| Total, Department of State.....                      | 807,795,000                                                     | 837,734,000                                                                  | + 29,939,000                                                        |
| <b>THE JUDICIARY</b>                                 |                                                                 |                                                                              |                                                                     |
| Judicial officers' retirement fund.....              | 4,167,000                                                       | 5,716,000                                                                    | + 1,549,000                                                         |
| Judicial survivors' annuities fund.....              | 21,175,000                                                      | 18,651,000                                                                   | -2,524,000                                                          |
| Total, The Judiciary.....                            | 25,342,000                                                      | 24,367,000                                                                   | -975,000                                                            |

# RELATED AGENCIES

## Christopher Columbus Quincentenary Jubilee Commission:

Gifts and donations .....

29,000

29,000

## Commission on the Bicentennial of the United States

Constitution: Gifts and donations.....

30,000

30,000

James Madison Memorial Fellowship Foundation.....

11,793,000

11,931,000

+ 138,000

United States Information Agency: Miscellaneous trust funds .....

1,640,000

4,762,000

+ 3,122,000

Total, Related agencies .....

13,492,000

16,752,000

+ 3,260,000

Total, permanent new budget (obligational) authority,

Trust funds.....

846,939,000

879,163,000

+ 32,224,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND  
AMOUNTS RECOMMENDED IN THE BILL FOR 1991**

| Agency and item<br>(1)                         | New budget (obligational)<br>authority appropriated,<br>1990 (enacted to date)<br>(2) | Budget estimates of new<br>(obligational) authority,<br>1991<br>(3) | New budget (obligational)<br>authority recommended in<br>bill<br>(4) | Bill compared with new<br>budget (obligational)<br>authority, 1990<br>(5) | Bill compared with budget<br>estimates of new (obliga-<br>tional) authority, 1991<br>(6) |
|------------------------------------------------|---------------------------------------------------------------------------------------|---------------------------------------------------------------------|----------------------------------------------------------------------|---------------------------------------------------------------------------|------------------------------------------------------------------------------------------|
| <b>TITLE I - DEPARTMENT OF COMMERCE</b>        |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| <b>General Administration</b>                  |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Salaries and expenses .....                    | 27,821,000                                                                            | 30,326,000                                                          | 29,854,000                                                           | + 2,033,000                                                               | -472,000                                                                                 |
| Office of Inspector General .....              | 13,331,000                                                                            | 15,115,000                                                          | 14,600,000                                                           | + 1,269,000                                                               | -515,000                                                                                 |
| <b>Total, general administration .....</b>     | <b>41,152,000</b>                                                                     | <b>45,441,000</b>                                                   | <b>44,454,000</b>                                                    | <b>+ 3,302,000</b>                                                        | <b>-987,000</b>                                                                          |
| <b>Bureau of the Census</b>                    |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Salaries and expenses .....                    | 99,890,000                                                                            | 115,233,000                                                         | 112,863,000                                                          | + 12,973,000                                                              | -2,370,000                                                                               |
| Periodic censuses and programs .....           | 1,424,836,000                                                                         | 316,104,000                                                         | 310,904,000                                                          | -1,113,932,000                                                            | -5,200,000                                                                               |
| <b>Total, Bureau of the Census .....</b>       | <b>1,524,726,000</b>                                                                  | <b>431,337,000</b>                                                  | <b>423,767,000</b>                                                   | <b>-1,100,959,000</b>                                                     | <b>-7,570,000</b>                                                                        |
| <b>Economic and Statistical Analysis</b>       |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Salaries and expenses .....                    | 30,908,000                                                                            | 39,948,000                                                          | 38,456,000                                                           | + 7,548,000                                                               | -1,492,000                                                                               |
| <b>Economic Development Administration</b>     |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Economic development assistance programs ..... | 14,400,000                                                                            |                                                                     | 14,400,000                                                           |                                                                           | + 14,400,000                                                                             |
| Unauthorized portion .....                     | (188,980,000)                                                                         |                                                                     | (Unauthorized)                                                       | (-188,980,000)                                                            |                                                                                          |
| (Limitation on guaranteed loans) .....         | (150,000,000)                                                                         |                                                                     | (Unauthorized)                                                       | (-150,000,000)                                                            |                                                                                          |



|                                                                          |               |               |                |                |                |
|--------------------------------------------------------------------------|---------------|---------------|----------------|----------------|----------------|
| Salaries and expenses .....                                              | 25,356,000    | 20,000,000    | 27,018,000     | + 1,662,000    | + 7,018,000    |
| Total, Economic Development Administration .....                         | 39,756,000    | 20,000,000    | 41,418,000     | + 1,662,000    | + 21,418,000   |
| International Trade Administration                                       |               |               |                |                |                |
| Operations and administration .....                                      | 21,166,000    | 24,421,000    | 24,421,000     | + 3,255,000    | .....          |
| Unauthorized portion .....                                               | (144,738,000) | (164,599,000) | (Unauthorized) | (-144,738,000) | (-164,599,000) |
| Export Administration                                                    |               |               |                |                |                |
| Operations and administration .....                                      | (41,416,000)  | (44,373,000)  | (Unauthorized) | (-41,416,000)  | (-44,373,000)  |
| Minority Business Development Agency                                     |               |               |                |                |                |
| Minority business development .....                                      | (39,741,000)  | (46,161,000)  | (Unauthorized) | (-39,741,000)  | (-46,161,000)  |
| United States Travel and Tourism Administration                          |               |               |                |                |                |
| Salaries and expenses .....                                              | (14,122,000)  | (14,362,000)  | (Unauthorized) | (-14,122,000)  | (-14,362,000)  |
| National Oceanic and Atmospheric Administration                          |               |               |                |                |                |
| Operations, research, and facilities .....                               | 931,356,000   | 1,068,442,000 | 1,037,465,000  | + 106,109,000  | -30,977,000    |
| Unauthorized portion .....                                               | (292,013,000) | (247,622,000) | (Unauthorized) | (-292,013,000) | (-247,622,000) |
| Aviation weather services program (Airport and Airways Trust Fund) ..... | (29,583,000)  | (34,521,000)  | (Unauthorized) | (-29,583,000)  | (-34,521,000)  |
| (By transfer from Promote and Develop Fund) .....                        | (55,000,000)  | (61,900,000)  | (Unauthorized) | (-55,000,000)  | (-61,900,000)  |
| (By transfer from Coastal Energy Impact Fund) .....                      | (4,500,000)   | (8,000,000)   | (Unauthorized) | (-4,500,000)   | (-8,000,000)   |
| Fisheries promotional fund (availability of funds) .....                 | (2,000,000)   | .....         | (Unauthorized) | (-2,000,000)   | .....          |

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND  
AMOUNTS RECOMMENDED IN THE BILL FOR 1991--Continued**

| Agency and item                                                          | New budget (obligational)<br>authority appropriated,<br>1990 (enacted to date) | Budget estimates of new<br>(obligational) authority,<br>1991 | New budget (obligational)<br>authority recommended in<br>bill | Bill compared with new<br>budget (obligational)<br>authority, 1990 | Bill compared with budget<br>estimates of new (obligational)<br>authority, 1991 |
|--------------------------------------------------------------------------|--------------------------------------------------------------------------------|--------------------------------------------------------------|---------------------------------------------------------------|--------------------------------------------------------------------|---------------------------------------------------------------------------------|
| (1)                                                                      | (2)                                                                            | (3)                                                          | (4)                                                           | (5)                                                                | (6)                                                                             |
| Fishing vessel and gear damage fund.....                                 | 1,000,000                                                                      | 1,202,000                                                    | 1,202,000                                                     | + 202,000                                                          | .....                                                                           |
| Fishermen's contingency fund.....                                        | 734,000                                                                        | 1,000,000                                                    | 1,000,000                                                     | + 266,000                                                          | .....                                                                           |
| Foreign fishing observer fund.....                                       | 1,963,000                                                                      | 1,997,000                                                    | 1,997,000                                                     | + 34,000                                                           | .....                                                                           |
| <b>Total, National Oceanic and - Atmospheric<br/>Administration.....</b> | <b>935,053,000</b>                                                             | <b>1,072,641,000</b>                                         | <b>1,041,664,000</b>                                          | <b>+ 106,611,000</b>                                               | <b>-30,977,000</b>                                                              |
| <b>(Unauthorized).....</b>                                               | <b>(321,596,000)</b>                                                           | <b>(282,143,000)</b>                                         | <b>(Unauthorized)</b>                                         | <b>(-321,596,000)</b>                                              | <b>(-282,143,000)</b>                                                           |
| <b>Patent and Trademark Office</b>                                       |                                                                                |                                                              |                                                               |                                                                    |                                                                                 |
| Salaries and expenses.....                                               | 85,900,000                                                                     | 112,027,000                                                  | 109,807,000                                                   | + 23,907,000                                                       | -2,220,000                                                                      |
| <b>Technology Administration</b>                                         |                                                                                |                                                              |                                                               |                                                                    |                                                                                 |
| Salaries and expenses.....                                               | (3,875,000)                                                                    | (4,583,000)                                                  | (Unauthorized)                                                | (-3,875,000)                                                       | (-4,583,000)                                                                    |
| <b>National Institute of Standards and Technology</b>                    |                                                                                |                                                              |                                                               |                                                                    |                                                                                 |
| Scientific and technical research and services.....                      | (161,845,000)                                                                  | (198,408,000)                                                | (Unauthorized)                                                | (-161,845,000)                                                     | (-198,408,000)                                                                  |

|                                                                       |               |               |                |                |                |
|-----------------------------------------------------------------------|---------------|---------------|----------------|----------------|----------------|
| National Telecommunications and Information Administration            |               |               |                |                |                |
| Salaries and expenses .....                                           | (14,002,000)  | (15,252,000)  | (Unauthorized) | (-14,002,000)  | (-15,252,000)  |
| Public telecommunications facilities, planning and construction ..... | 20,000,000    |               | 20,833,000     | + 833,000      | + 20,833,000   |
| Total, title I, Department of Commerce:                               |               |               |                |                |                |
| New budget (obligational) authority.....                              | 2,698,661,000 | 1,745,815,000 | 1,744,820,000  | -953,841,000   | -995,000       |
| (Unauthorized) .....                                                  | (930,315,000) | (769,881,000) | (Unauthorized) | (-930,315,000) | (-769,881,000) |
| (By transfer).....                                                    | (59,500,000)  | (69,900,000)  | (Unauthorized) | (-59,500,000)  | (-69,900,000)  |
| (Limitation on guaranteed loans) .....                                | (150,000,000) |               | (Unauthorized) | (-150,000,000) |                |
| (Availability of funds) .....                                         | (2,000,000)   |               | (Unauthorized) | (-2,000,000)   |                |
| TITLE II - DEPARTMENT OF JUSTICE                                      |               |               |                |                |                |
| General Administration                                                |               |               |                |                |                |
| Salaries and expenses .....                                           | (96,450,000)  | (101,061,000) | (Unauthorized) | (-96,450,000)  | (-101,061,000) |
| Office of Inspector General .....                                     | (20,541,000)  | (28,382,000)  | (Unauthorized) | (-20,541,000)  | (-28,382,000)  |
| Total, general administration .....                                   | (116,991,000) | (129,443,000) | (Unauthorized) | (-116,991,000) | (-129,443,000) |
| United States Parole Commission                                       |               |               |                |                |                |
| Salaries and expenses .....                                           | (10,500,000)  | (9,869,000)   | (Unauthorized) | (-10,500,000)  | (-9,869,000)   |

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1991--Continued**

| Agency and item<br>(1)                                               | New budget (obligational)<br>authority appropriated,<br>1990 (enacted to date)<br>(2) | Budget estimates of new<br>(obligational) authority,<br>1991<br>(3) | New budget (obligational)<br>authority recommended in<br>bill<br>(4) | Bill compared with new<br>budget (obligational)<br>authority, 1990<br>(5) | Bill compared with budget<br>estimates of new (obliga-<br>tional) authority, 1991<br>(6) |
|----------------------------------------------------------------------|---------------------------------------------------------------------------------------|---------------------------------------------------------------------|----------------------------------------------------------------------|---------------------------------------------------------------------------|------------------------------------------------------------------------------------------|
| <b>Legal Activities</b>                                              |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Salaries and expenses, general legal activities .....                | (294,889,000)                                                                         | (338,546,000)                                                       | (Unauthorized)                                                       | (-294,889,000)                                                            | (-338,546,000)                                                                           |
| Vaccine injury compensation fund .....                               | 1,000,000                                                                             | 1,500,000                                                           | 1,500,000                                                            | + 500,000                                                                 | .....                                                                                    |
| Independent counsel (permanent, indefinite) .....                    | 6,000,000                                                                             | 4,000,000                                                           | 4,000,000                                                            | -2,000,000                                                                | .....                                                                                    |
| Civil liberties public education fund .....                          | .....                                                                                 | 500,000,000                                                         | 500,000,000                                                          | + 500,000,000                                                             | .....                                                                                    |
| Salaries and expenses, Antitrust Division .....                      | (34,317,000)                                                                          | (33,730,000)                                                        | (Unauthorized)                                                       | (-34,317,000)                                                             | (-33,730,000)                                                                            |
| Salaries and expenses, United States Attorneys .....                 | (518,864,000)                                                                         | (628,095,000)                                                       | (Unauthorized)                                                       | (-518,864,000)                                                            | (-628,095,000)                                                                           |
| United States Trustees System Fund .....                             | (60,039,000)                                                                          | (65,673,000)                                                        | (Unauthorized)                                                       | (-60,039,000)                                                             | (-65,673,000)                                                                            |
| Salaries and expenses, Foreign Claims Settlement<br>Commission ..... | (440,000)                                                                             | (490,000)                                                           | (Unauthorized)                                                       | (-440,000)                                                                | (-490,000)                                                                               |
| Salaries and expenses, United States Marshals Service .....          | 245,261,000                                                                           | 288,529,000                                                         | 288,529,000                                                          | + 43,268,000                                                              | .....                                                                                    |
| Support of United States prisoners .....                             | 158,437,000                                                                           | 193,034,000                                                         | 193,034,000                                                          | + 34,597,000                                                              | .....                                                                                    |
| Fees and expenses of witnesses .....                                 | (58,627,000)                                                                          | (70,628,000)                                                        | (Unauthorized)                                                       | (-58,627,000)                                                             | (-70,628,000)                                                                            |
| Salaries and expenses, Community Relations Service .....             | (28,930,000)                                                                          | (28,172,000)                                                        | (Unauthorized)                                                       | (-28,930,000)                                                             | (-28,172,000)                                                                            |
| Assets forfeiture fund .....                                         | 98,945,000                                                                            | 100,000,000                                                         | 100,000,000                                                          | + 1,055,000                                                               | .....                                                                                    |
| Total, legal activities .....                                        | 509,643,000                                                                           | 1,087,063,000                                                       | 1,087,063,000                                                        | + 577,420,000                                                             | .....                                                                                    |
| (Unauthorized) .....                                                 | (996,106,000)                                                                         | (1,165,334,000)                                                     | (Unauthorized)                                                       | (-996,106,000)                                                            | (-1,165,334,000)                                                                         |
| <b>Interagency Law Enforcement</b>                                   |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Organized crime drug enforcement .....                               | (214,921,000)                                                                         | (330,000,000)                                                       | (Unauthorized)                                                       | (-214,921,000)                                                            | (-330,000,000)                                                                           |



|                                                                                          |                 |                 |                |                  |                  |
|------------------------------------------------------------------------------------------|-----------------|-----------------|----------------|------------------|------------------|
| <b>Federal Bureau of Investigation</b>                                                   |                 |                 |                |                  |                  |
| Salaries and expenses .....                                                              | (1,684,444,000) | (1,640,237,000) | (Unauthorized) | (-1,684,444,000) | (-1,640,237,000) |
| <b>Drug Enforcement Administration</b>                                                   |                 |                 |                |                  |                  |
| Salaries and expenses .....                                                              | (548,709,000)   | (700,000,000)   | (Unauthorized) | (-548,709,000)   | (-700,000,000)   |
| <b>Immigration and Naturalization Service</b>                                            |                 |                 |                |                  |                  |
| Salaries and expenses .....                                                              | (842,297,000)   | (884,349,000)   | (Unauthorized) | (-842,297,000)   | (-884,349,000)   |
| Immigration examinations fee .....                                                       | 50,000,000      |                 |                | -50,000,000      |                  |
| Emergency Immigration fund .....                                                         | (35,000,000)    |                 | (Unauthorized) | (-35,000,000)    |                  |
| Total, Immigration and Naturalization Service .....                                      | 50,000,000      |                 |                | -50,000,000      |                  |
| (Unauthorized) .....                                                                     | (877,297,000)   | (884,349,000)   | (Unauthorized) | (-877,297,000)   | (-884,349,000)   |
| <b>Federal Prison System</b>                                                             |                 |                 |                |                  |                  |
| Salaries and expenses .....                                                              | (1,128,805,000) | (1,371,882,000) | (Unauthorized) | (-1,128,805,000) | (-1,371,882,000) |
| National Institute of Corrections .....                                                  | (9,973,000)     | (10,007,000)    | (Unauthorized) | (-9,973,000)     | (-10,007,000)    |
| Buildings and facilities .....                                                           | (1,396,953,000) | (374,358,000)   | (Unauthorized) | (-1,396,953,000) | (-374,358,000)   |
| Federal Prison Industries, Incorporated (limitation on<br>administrative expenses) ..... | (2,857,000)     | (3,167,000)     | (Unauthorized) | (-2,857,000)     | (-3,167,000)     |
| Total, Federal prison system .....                                                       | (2,535,731,000) | (1,756,247,000) | (Unauthorized) | (-2,535,731,000) | (-1,756,247,000) |

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND  
AMOUNTS RECOMMENDED IN THE BILL FOR 1991--Continued**

| Agency and item<br>(1)                                | New budget (obligational)<br>authority appropriated,<br>1990 (enacted to date)<br>(2) | Budget estimates of new<br>(obligational) authority,<br>1991<br>(3) | New budget (obligational)<br>authority recommended in<br>bill<br>(4) | Bill compared with new<br>budget (obligational)<br>authority, 1990<br>(5) | Bill compared with budget<br>estimates of new (obligational) authority, 1991<br>(6) |
|-------------------------------------------------------|---------------------------------------------------------------------------------------|---------------------------------------------------------------------|----------------------------------------------------------------------|---------------------------------------------------------------------------|-------------------------------------------------------------------------------------|
| <b>Office of Justice Programs</b>                     |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                     |
| Justice Assistance .....                              | 614,290,000                                                                           | 495,515,000                                                         | 575,321,000                                                          | -38,969,000                                                               | + 79,806,000                                                                        |
| Unauthorized portion .....                            |                                                                                       | (92,000,000)                                                        | (Unauthorized)                                                       |                                                                           | (-92,000,000)                                                                       |
| Public safety officers' benefits program .....        | 24,818,000                                                                            | 26,075,000                                                          | 26,075,000                                                           | + 1,257,000                                                               |                                                                                     |
| <b>Total, Office of Justice Programs .....</b>        | <b>639,108,000</b>                                                                    | <b>521,590,000</b>                                                  | <b>601,396,000</b>                                                   | <b>-37,712,000</b>                                                        | <b>+ 79,806,000</b>                                                                 |
| <b>Total, title II, Department of Justice:</b>        |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                     |
| New budget (obligational) authority .....             | 1,198,751,000                                                                         | 1,608,653,000                                                       | 1,688,459,000                                                        | + 489,708,000                                                             | + 79,806,000                                                                        |
| (Unauthorized) .....                                  | (6,984,699,000)                                                                       | (6,707,479,000)                                                     | (Unauthorized)                                                       | (-6,984,699,000)                                                          | (-6,707,479,000)                                                                    |
| (Limitation on administrative expenses) .....         | (2,857,000)                                                                           | (3,167,000)                                                         | (Unauthorized)                                                       | (-2,857,000)                                                              | (-3,167,000)                                                                        |
| <b>TITLE III - DEPARTMENT OF STATE</b>                |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                     |
| <b>Administration of Foreign Affairs</b>              |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                     |
| Salaries and expenses .....                           | 1,792,391,000                                                                         | 1,906,378,000                                                       | 1,872,279,000                                                        | + 79,888,000                                                              | -34,099,000                                                                         |
| Registration fees .....                               |                                                                                       | 250,000                                                             | 750,000                                                              | + 750,000                                                                 | + 500,000                                                                           |
| Office of Inspector General .....                     | 20,753,000                                                                            | 21,840,000                                                          | 21,840,000                                                           | + 1,087,000                                                               |                                                                                     |
| Unauthorized portion .....                            |                                                                                       | (1,461,000)                                                         | (Unauthorized)                                                       |                                                                           | (-1,461,000)                                                                        |
| Representation allowances .....                       | 4,600,000                                                                             | 4,600,000                                                           | 4,600,000                                                            |                                                                           |                                                                                     |
| Protection of foreign missions and officials .....    | 9,100,000                                                                             | 9,100,000                                                           | 9,100,000                                                            |                                                                           |                                                                                     |
| Acquisition and maintenance of buildings abroad ..... | 293,465,000                                                                           | 227,656,000                                                         | 227,656,000                                                          | -65,809,000                                                               |                                                                                     |
| Unauthorized portion .....                            |                                                                                       | (360,119,000)                                                       | (Unauthorized)                                                       |                                                                           | (-360,119,000)                                                                      |

|                                                                           |               |               |                |               |                |
|---------------------------------------------------------------------------|---------------|---------------|----------------|---------------|----------------|
| Emergencies in the diplomatic and consular service .....                  | 4,635,000     | 4,888,000     | 4,888,000      | + 253,000     | .....          |
| Unauthorized portion .....                                                |               | (1,712,000)   | (Unauthorized) |               | (-1,712,000)   |
| (Limitation on direct loans) .....                                        |               | (750,000)     | (Unauthorized) |               | (-750,000)     |
| Payment to the American Institute in Taiwan .....                         | 11,142,000    | 11,752,000    | 11,752,000     | + 610,000     | .....          |
| Unauthorized portion .....                                                |               | (248,000)     | (Unauthorized) |               | (-248,000)     |
| Payment to the Foreign Service Retirement and<br>Disability Fund .....    | 106,034,000   | 108,576,000   | 108,576,000    | + 2,542,000   | .....          |
| Total, Administration of Foreign Affairs .....                            | 2,242,120,000 | 2,295,040,000 | 2,261,441,000  | + 19,321,000  | -33,599,000    |
| (Unauthorized) .....                                                      |               | (363,540,000) | (Unauthorized) |               | (-363,540,000) |
| International Organizations and Conferences                               |               |               |                |               |                |
| Contributions to international organizations .....                        | 614,952,000   | 1,158,481,000 | 787,605,000    | + 172,653,000 | -370,876,000   |
| Contributions for international peacekeeping activities .....             | 81,079,000    | 240,417,000   | 115,000,000    | + 33,921,000  | -125,417,000   |
| Unauthorized portion .....                                                |               | (7,006,000)   | (Unauthorized) |               | (-7,006,000)   |
| International conferences and contingencies .....                         | 6,253,000     | 8,200,000     | 7,300,000      | + 1,047,000   | -900,000       |
| Total, International Organizations and Conferences .....                  | 702,284,000   | 1,407,098,000 | 909,905,000    | + 207,621,000 | -497,193,000   |
| International Commissions                                                 |               |               |                |               |                |
| International Boundary and Water Commission, United<br>States and Mexico: |               |               |                |               |                |
| Salaries and expenses .....                                               | 10,460,000    | 10,500,000    | 10,500,000     | + 40,000      | .....          |
| Construction .....                                                        | 11,454,000    | 10,000,000    | 10,000,000     | -1,454,000    | .....          |
| American sections, international commissions .....                        | 4,437,000     | 4,400,000     | 4,400,000      | -37,000       | .....          |
| International fisheries commissions .....                                 | 12,147,000    | 10,700,000    | 11,440,000     | -707,000      | + 740,000      |
| Total, International Commissions .....                                    | 38,498,000    | 35,600,000    | 36,340,000     | -2,158,000    | + 740,000      |

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1991--Continued**

| Agency and item                                        | New budget (obligational) authority appropriated, 1990 (enacted to date) | Budget estimates of new (obligational) authority, 1991 | New budget (obligational) authority recommended in bill | Bill compared with new budget (obligational) authority, 1990 | Bill compared with budget estimates of new (obligational) authority, 1991 |
|--------------------------------------------------------|--------------------------------------------------------------------------|--------------------------------------------------------|---------------------------------------------------------|--------------------------------------------------------------|---------------------------------------------------------------------------|
| (1)                                                    | (2)                                                                      | (3)                                                    | (4)                                                     | (5)                                                          | (6)                                                                       |
| Other                                                  |                                                                          |                                                        |                                                         |                                                              |                                                                           |
| U.S. Bilateral Science and Technology Agreements ..... | 3,971,000                                                                | 5,000,000                                              | 5,000,000                                               | + 1,029,000                                                  | .....                                                                     |
| Payment to the Asia Foundation .....                   | 13,900,000                                                               | 13,978,000                                             | 13,978,000                                              | + 78,000                                                     | .....                                                                     |
| Soviet-East European research and training .....       | 4,600,000                                                                | 4,600,000                                              | 4,784,000                                               | + 184,000                                                    | + 184,000                                                                 |
| Fishermen's guaranty fund .....                        | (900,000)                                                                | (900,000)                                              | (Unauthorized)                                          | (-900,000)                                                   | (-900,000)                                                                |
| Fishermen's protective fund .....                      | 1,000,000                                                                | 500,000                                                | 500,000                                                 | -500,000                                                     | .....                                                                     |
| Total, Other .....                                     | 23,471,000                                                               | 24,078,000                                             | 24,262,000                                              | + 791,000                                                    | + 184,000                                                                 |
| Total, title III, Department of State:                 |                                                                          |                                                        |                                                         |                                                              |                                                                           |
| New budget (obligational) authority .....              | 3,006,373,000                                                            | 3,761,816,000                                          | 3,231,948,000                                           | + 225,575,000                                                | -529,868,000                                                              |
| (Unauthorized) .....                                   | (900,000)                                                                | (371,446,000)                                          | (Unauthorized)                                          | (-900,000)                                                   | (-371,446,000)                                                            |
| <br>TITLE IV - THE JUDICIARY                           |                                                                          |                                                        |                                                         |                                                              |                                                                           |
| <br>Supreme Court of the United States                 |                                                                          |                                                        |                                                         |                                                              |                                                                           |
| Salaries and expenses:                                 |                                                                          |                                                        |                                                         |                                                              |                                                                           |
| Salaries of justices .....                             | 1,217,000                                                                | 1,376,000                                              | 1,376,000                                               | + 159,000                                                    | .....                                                                     |
| Other salaries and expenses .....                      | 16,280,000                                                               | 17,848,000                                             | 17,431,000                                              | + 1,151,000                                                  | -417,000                                                                  |
| Total, salaries and expenses .....                     | 17,497,000                                                               | 19,224,000                                             | 18,807,000                                              | + 1,310,000                                                  | -417,000                                                                  |



|                                                           |            |            |            |           |          |
|-----------------------------------------------------------|------------|------------|------------|-----------|----------|
| Care of the building and grounds.....                     | 4,369,000  | 3,453,000  | 3,453,000  | -916,000  | .....    |
| Total, Supreme Court of the United States.....            | 21,866,000 | 22,677,000 | 22,260,000 | + 394,000 | -417,000 |
| United States Court of Appeals<br>for the Federal Circuit |            |            |            |           |          |
| Salaries and expenses:                                    |            |            |            |           |          |
| Salaries of judges.....                                   | 1,210,000  | 1,582,000  | 1,582,000  | + 372,000 | .....    |
| Other salaries and expenses.....                          | 7,620,000  | 8,184,000  | 8,008,000  | + 388,000 | -176,000 |
| Total, salaries and expenses.....                         | 8,830,000  | 9,766,000  | 9,590,000  | + 760,000 | -176,000 |
| United States Court of International Trade                |            |            |            |           |          |
| Salaries and expenses:                                    |            |            |            |           |          |
| Salaries of judges.....                                   | 860,000    | 1,108,000  | 1,108,000  | + 248,000 | .....    |
| Other salaries and expenses.....                          | 7,412,000  | 7,730,000  | 7,613,000  | + 201,000 | -117,000 |
| Total, salaries and expenses.....                         | 8,272,000  | 8,838,000  | 8,721,000  | + 449,000 | -117,000 |

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND  
AMOUNTS RECOMMENDED IN THE BILL FOR 1991--Continued**

| Agency and item<br>(1)                                                         | New budget (obligational)<br>authority appropriated,<br>1990 (enacted to date)<br>(2) | Budget estimates of new<br>(obligational) authority,<br>1991<br>(3) | New budget (obligational)<br>authority recommended in<br>bill<br>(4) | Bill compared with new<br>budget (obligational)<br>authority, 1990<br>(5) | Bill compared with budget<br>estimates of new (obliga-<br>tional) authority, 1991<br>(6) |
|--------------------------------------------------------------------------------|---------------------------------------------------------------------------------------|---------------------------------------------------------------------|----------------------------------------------------------------------|---------------------------------------------------------------------------|------------------------------------------------------------------------------------------|
| Courts of Appeals, District Courts,<br>and Other Judicial Services             |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Salaries and expenses:                                                         |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Salaries of judges.....                                                        | 107,860,000                                                                           | 126,754,000                                                         | 126,754,000                                                          | + 18,894,000                                                              | .....                                                                                    |
| Other salaries and expenses.....                                               | 1,231,870,000                                                                         | 1,487,616,000                                                       | 1,448,566,000                                                        | + 216,696,000                                                             | -39,050,000                                                                              |
| Unauthorized portion.....                                                      | (21,500,000)                                                                          | (28,750,000)                                                        | (Unauthorized)                                                       | (-21,500,000)                                                             | (-28,750,000)                                                                            |
| Subtotal.....                                                                  | 1,339,730,000                                                                         | 1,614,370,000                                                       | 1,575,320,000                                                        | + 235,590,000                                                             | -39,050,000                                                                              |
| Vaccine Injury Compensation Fund.....                                          |                                                                                       | 1,500,000                                                           | 1,500,000                                                            | + 1,500,000                                                               | .....                                                                                    |
| Indefinite appropriation.....                                                  | 40,000,000                                                                            |                                                                     |                                                                      | -40,000,000                                                               | .....                                                                                    |
| Offsetting receipts.....                                                       | -33,000,000                                                                           |                                                                     |                                                                      | + 33,000,000                                                              | .....                                                                                    |
| Total, salaries and expenses.....                                              | 1,346,730,000                                                                         | 1,615,870,000                                                       | 1,576,820,000                                                        | + 230,090,000                                                             | -39,050,000                                                                              |
| Defender services.....                                                         | 121,961,000                                                                           | 167,580,000                                                         | 137,569,000                                                          | + 15,608,000                                                              | -30,011,000                                                                              |
| Fees of jurors and commissioners.....                                          | 57,997,000                                                                            | 57,997,000                                                          | 57,997,000                                                           |                                                                           |                                                                                          |
| Court security.....                                                            | 57,889,000                                                                            | 72,862,000                                                          | 71,261,000                                                           | + 13,372,000                                                              | -1,601,000                                                                               |
| Total, Courts of Appeals, District Courts, and Other<br>Judicial Services..... | 1,584,577,000                                                                         | 1,914,309,000                                                       | 1,843,647,000                                                        | + 259,070,000                                                             | -70,662,000                                                                              |

|                                                          |               |               |                |               |               |
|----------------------------------------------------------|---------------|---------------|----------------|---------------|---------------|
| <b>Administrative Office of the United States Courts</b> |               |               |                |               |               |
| Salaries and expenses .....                              | 33,670,000    | 38,487,000    | 37,712,000     | +4,042,000    | -775,000      |
| <b>Federal Judicial Center</b>                           |               |               |                |               |               |
| Salaries and expenses .....                              | 12,485,000    | 15,866,000    | 13,918,000     | +1,433,000    | -1,948,000    |
| <b>Judicial Retirement Funds</b>                         |               |               |                |               |               |
| Payment to judicial officers' retirement fund .....      | 6,428,000     | 5,000,000     | 5,000,000      | -1,428,000    | .....         |
| <b>United States Sentencing Commission</b>               |               |               |                |               |               |
| Salaries and expenses .....                              | 7,145,000     | 9,300,000     | 8,422,000      | +1,277,000    | -878,000      |
| <b>Total, title IV, The Judiciary:</b>                   |               |               |                |               |               |
| New budget (obligational) authority .....                | 1,683,273,000 | 2,024,243,000 | 1,949,270,000  | +265,997,000  | -74,973,000   |
| (Unauthorized) .....                                     | (21,500,000)  | (28,750,000)  | (Unauthorized) | (-21,500,000) | (-28,750,000) |

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND  
AMOUNTS RECOMMENDED IN THE BILL FOR 1991--Continued**

| Agency and item<br>(1)                                                        | New budget (obligational)<br>authority appropriated,<br>1990 (enacted to date)<br>(2) | Budget estimates of new<br>(obligational) authority,<br>1991<br>(3) | New budget (obligational)<br>authority recommended in<br>bill<br>(4) | Bill compared with new<br>budget (obligational)<br>authority, 1990<br>(5) | Bill compared with budget<br>estimates of new (obligational) authority, 1991<br>(6) |
|-------------------------------------------------------------------------------|---------------------------------------------------------------------------------------|---------------------------------------------------------------------|----------------------------------------------------------------------|---------------------------------------------------------------------------|-------------------------------------------------------------------------------------|
| <b>TITLE V - RELATED AGENCIES</b>                                             |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                     |
| Department of Transportation                                                  |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                     |
| Maritime Administration                                                       |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                     |
| Operating-differential subsidies (liquidation of contract<br>authority) ..... | (225,870,000)                                                                         | (261,200,000)                                                       | (Unauthorized)                                                       | (-225,870,000)                                                            | (-261,200,000)                                                                      |
| Operations and training .....                                                 | (65,050,000)                                                                          | (71,687,000)                                                        | (Unauthorized)                                                       | (-65,050,000)                                                             | (-71,687,000)                                                                       |
| (By transfer) .....                                                           | (2,250,000)                                                                           |                                                                     | (Unauthorized)                                                       | (-2,250,000)                                                              |                                                                                     |
| Ready reserve force .....                                                     | (89,000,000)                                                                          | (225,000,000)                                                       | (Unauthorized)                                                       | (-89,000,000)                                                             | (-225,000,000)                                                                      |
| Federal ship financing fund .....                                             | 750,000                                                                               |                                                                     |                                                                      | -750,000                                                                  |                                                                                     |
| Total, Maritime Administration .....                                          | 750,000                                                                               |                                                                     |                                                                      | -750,000                                                                  |                                                                                     |
| (Unauthorized) .....                                                          | (154,050,000)                                                                         | (296,687,000)                                                       | (Unauthorized)                                                       | (-154,050,000)                                                            | (-296,687,000)                                                                      |
| Advisory Commission on Conference in Ocean Shipping                           |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                     |
| Salaries and expenses .....                                                   | 300,000                                                                               |                                                                     | 200,000                                                              | -100,000                                                                  | +200,000                                                                            |
| Arms Control and Disarmament Agency                                           |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                     |
| Arms control and disarmament activities .....                                 | 33,425,000                                                                            | 30,000,000                                                          | 30,000,000                                                           | -3,425,000                                                                |                                                                                     |



|                                                                             |                    |                    |                    |                     |                    |
|-----------------------------------------------------------------------------|--------------------|--------------------|--------------------|---------------------|--------------------|
| <b>Board for International Broadcasting</b>                                 |                    |                    |                    |                     |                    |
| Grants and expenses.....                                                    | 190,000,000        | 201,258,000        | 192,586,000        | + 2,586,000         | -8,672,000         |
| Israel relay station.....                                                   | 183,021,000        | 23,978,000         | .....              | -183,021,000        | -23,978,000        |
| <b>Total, Board for International Broadcasting.....</b>                     | <b>373,021,000</b> | <b>225,236,000</b> | <b>192,586,000</b> | <b>-180,435,000</b> | <b>-32,650,000</b> |
| <b>Christopher Columbus Quincentenary<br/>Jubilee Commission</b>            |                    |                    |                    |                     |                    |
| Salaries and expenses.....                                                  | 217,000            | 214,000            | 214,000            | -3,000              | .....              |
| <b>Commission on Agricultural Workers</b>                                   |                    |                    |                    |                     |                    |
| Salaries and expenses.....                                                  | 300,000            | 657,000            | 1,457,000          | + 1,157,000         | + 800,000          |
| <b>Commission on the Bicentennial<br/>of the United States Constitution</b> |                    |                    |                    |                     |                    |
| Salaries and expenses.....                                                  | 14,904,000         | 16,884,000         | 14,973,000         | + 69,000            | -1,911,000         |
| <b>Commission on Civil Rights</b>                                           |                    |                    |                    |                     |                    |
| Salaries and expenses.....                                                  | 5,707,000          | 10,152,000         | 6,075,000          | + 368,000           | -4,077,000         |

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1991--Continued**

| Agency and item<br>(1)                                                                      | New budget (obligational)<br>authority appropriated,<br>1990 (enacted to date)<br>(2) | Budget estimates of new<br>(obligational) authority,<br>1991<br>(3) | New budget (obligational)<br>authority recommended in<br>bill<br>(4) | Bill compared with new<br>budget (obligational)<br>authority, 1990<br>(5) | Bill compared with budget<br>estimates of new (obliga-<br>tional) authority, 1991<br>(6) |
|---------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------|---------------------------------------------------------------------|----------------------------------------------------------------------|---------------------------------------------------------------------------|------------------------------------------------------------------------------------------|
| Commission for the Preservation of America's<br>Heritage Abroad                             |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Salaries and expenses .....                                                                 | 200,000                                                                               | 200,000                                                             | 200,000                                                              | .....                                                                     | .....                                                                                    |
| Commission on Security and Cooperation in Europe                                            |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Salaries and expenses .....                                                                 | 839,000                                                                               | 991,000                                                             | 991,000                                                              | + 152,000                                                                 | .....                                                                                    |
| Commission on the Ukraine Famine                                                            |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Commission on the Ukraine Famine .....                                                      | (100,000)                                                                             | .....                                                               | (Unauthorized)                                                       | (-100,000)                                                                | .....                                                                                    |
| Commission for the Study of International Migration<br>and Cooperative Economic Development |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Salaries and expenses .....                                                                 | (1,290,000)                                                                           | .....                                                               | (Unauthorized)                                                       | (-1,290,000)                                                              | .....                                                                                    |
| Competitiveness Policy Council                                                              |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Salaries and expenses .....                                                                 | (750,000)                                                                             | .....                                                               | (Unauthorized)                                                       | (-750,000)                                                                | .....                                                                                    |

|                                                   |               |               |                |                |                |
|---------------------------------------------------|---------------|---------------|----------------|----------------|----------------|
| Equal Employment Opportunity Commission           |               |               |                |                |                |
| Salaries and expenses .....                       | 184,926,000   | 195,867,000   | 194,500,000    | + 9,574,000    | -1,367,000     |
| Federal Communications Commission                 |               |               |                |                |                |
| Salaries and expenses .....                       | (107,550,000) | (117,998,000) | (Unauthorized) | (-107,550,000) | (-117,998,000) |
| Federal Maritime Commission                       |               |               |                |                |                |
| Salaries and expenses .....                       | 15,452,000    | 15,894,000    | 15,894,000     | + 442,000      | .....          |
| Federal Trade Commission                          |               |               |                |                |                |
| Salaries and expenses .....                       | (56,376,000)  | (56,990,000)  | (Unauthorized) | (-56,376,000)  | (-56,990,000)  |
| International Trade Commission                    |               |               |                |                |                |
| Salaries and expenses .....                       | (38,477,000)  | (42,430,000)  | (Unauthorized) | (-38,477,000)  | (-42,430,000)  |
| Japan - United States Friendship Commission       |               |               |                |                |                |
| Japan - United States Friendship Trust Fund ..... | 1,350,000     | 1,250,000     | 1,250,000      | -100,000       | .....          |
| (Foreign currency appropriation).....             | (1,610,000)   | (1,544,000)   | (1,544,000)    | (-66,000)      | .....          |
| Legal Services Corporation                        |               |               |                |                |                |
| Payment to the Legal Services Corporation .....   | (316,525,000) | (343,000,000) | (Unauthorized) | (-316,525,000) | (-343,000,000) |

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND  
AMOUNTS RECOMMENDED IN THE BILL FOR 1991--Continued**

| Agency and item<br>(1)                             | New budget (obligational)<br>authority appropriated,<br>1990 (enacted to date)<br>(2) | Budget estimates of new<br>(obligational) authority,<br>1991<br>(3) | New budget (obligational)<br>authority recommended in<br>bill<br>(4) | Bill compared with new<br>budget (obligational)<br>authority, 1990<br>(5) | Bill compared with budget<br>estimates of new (obliga-<br>tional) authority, 1991<br>(6) |
|----------------------------------------------------|---------------------------------------------------------------------------------------|---------------------------------------------------------------------|----------------------------------------------------------------------|---------------------------------------------------------------------------|------------------------------------------------------------------------------------------|
| Marine Mammal Commission                           |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Salaries and expenses .....                        | 960,000                                                                               | 1,003,000                                                           | 1,003,000                                                            | + 43,000                                                                  | .....                                                                                    |
| Martin Luther King, Jr. Federal Holiday Commission |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Salaries and expenses .....                        | 300,000                                                                               | 300,000                                                             | 300,000                                                              | .....                                                                     | .....                                                                                    |
| Office of the United States Trade Representative   |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Salaries and expenses .....                        | (17,778,000)                                                                          | (18,936,000)                                                        | (Unauthorized)                                                       | (-17,778,000)                                                             | (-18,936,000)                                                                            |
| Securities and Exchange Commission                 |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Salaries and expenses .....                        | (166,633,000)                                                                         | (192,385,000)                                                       | (Unauthorized)                                                       | (-166,633,000)                                                            | (-192,385,000)                                                                           |
| Offsetting receipts.....                           | (-26,000,000)                                                                         | .....                                                               | (Unauthorized)                                                       | (+ 26,000,000)                                                            | .....                                                                                    |
| Total, Securities and Exchange Commission .....    | (140,633,000)                                                                         | (192,385,000)                                                       | (Unauthorized)                                                       | (-140,633,000)                                                            | (-192,385,000)                                                                           |
| Small Business Administration                      |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                          |
| Salaries and expenses .....                        | 237,379,000                                                                           | 326,437,000                                                         | 248,500,000                                                          | + 11,121,000                                                              | -77,937,000                                                                              |
| (By transfer, indefinite) .....                    | (96,160,000)                                                                          | .....                                                               | (107,160,000)                                                        | (+ 11,000,000)                                                            | (+ 107,160,000)                                                                          |
| Office of Inspector General .....                  | 7,400,000                                                                             | 9,864,000                                                           | 9,000,000                                                            | + 1,600,000                                                               | -864,000                                                                                 |



|                                                                     |               |                 |                |                |                  |
|---------------------------------------------------------------------|---------------|-----------------|----------------|----------------|------------------|
| Business Loan and Investment Fund .....                             | 159,500,000   | 91,000,000      | 157,000,000    | -2,500,000     | +66,000,000      |
| (Limitation on direct loans).....                                   |               | (5,000,000)     | (Unauthorized) |                | (-5,000,000)     |
| (Limitation on guaranteed loans).....                               |               | (4,403,456,000) |                |                | (-4,403,456,000) |
| Surety bond guarantees revolving fund .....                         | 11,000,000    | 10,200,000      | 10,200,000     | -800,000       |                  |
| Pollution control equipment contract guarantee revolving fund ..... | 13,000,000    | 9,000,000       | 13,000,000     |                | +4,000,000       |
| Disaster Loan Fund .....                                            | (500,000,000) |                 |                | (-500,000,000) |                  |
| (Limitation on direct loans).....                                   |               | (350,000,000)   | (Unauthorized) |                | (-350,000,000)   |
| Total, Small Business Administration.....                           | 928,279,000   | 446,501,000     | 437,700,000    | -490,579,000   | -8,801,000       |
| State Justice Institute                                             |               |                 |                |                |                  |
| Salaries and expenses .....                                         | 11,861,000    | 15,000,000      | 14,700,000     | +2,139,000     | -1,000,000       |
| United States Information Agency                                    |               |                 |                |                |                  |
| Salaries and expenses .....                                         | 635,109,000   | 636,529,000     | 648,188,000    | +13,079,000    | +11,659,000      |
| Unauthorized portion .....                                          |               | (7,000,000)     | (Unauthorized) |                | (-7,000,000)     |
| Office of Inspector General .....                                   | 3,624,000     | 4,123,000       | 4,123,000      | +499,000       |                  |
| Educational and cultural exchange programs.....                     | 154,330,000   | 154,330,000     | 167,000,000    | +12,670,000    | +12,670,000      |
| Radio construction.....                                             | 84,057,000    | 124,657,000     | 96,557,000     | +12,500,000    | -28,100,000      |
| Broadcasting to Cuba.....                                           | 12,537,000    | 13,208,000      | 29,208,000     | +16,671,000    | +16,000,000      |
| Unauthorized portion .....                                          |               | (1,861,000)     | (Unauthorized) |                | (-1,861,000)     |
| East-West Center.....                                               | 20,430,000    | 20,000,000      | 20,000,000     | -430,000       |                  |
| National Endowment for Democracy .....                              | 16,771,000    | 25,000,000      | 25,000,000     | +8,229,000     |                  |
| Total, United States Information Agency .....                       | 926,858,000   | 977,847,000     | 990,076,000    | +63,218,000    | +12,229,000      |
| (Unauthorized).....                                                 |               | (8,861,000)     | (Unauthorized) |                | (-8,861,000)     |

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1990 AND BUDGET ESTIMATES AND  
AMOUNTS RECOMMENDED IN THE BILL FOR 1991--Continued**

| Agency and item<br>(1)                       | New budget (obligational)<br>authority appropriated,<br>1990 (enacted to date)<br>(2) | Budget estimates of new<br>(obligational) authority,<br>1991<br>(3) | New budget (obligational)<br>authority recommended in<br>bill<br>(4) | Bill compared with new<br>budget (obligational)<br>authority, 1990<br>(5) | Bill compared with budget<br>estimates of new (obligational) authority, 1991<br>(6) |
|----------------------------------------------|---------------------------------------------------------------------------------------|---------------------------------------------------------------------|----------------------------------------------------------------------|---------------------------------------------------------------------------|-------------------------------------------------------------------------------------|
| Total, title V, Related agencies:            |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                     |
| New budget (obligational) authority.....     | 2,499,649,000                                                                         | 1,937,996,000                                                       | 1,901,419,000                                                        | -598,230,000                                                              | -36,577,000                                                                         |
| (Unauthorized) .....                         | (833,529,000)                                                                         | (1,077,287,000)                                                     | (Unauthorized)                                                       | (-833,529,000)                                                            | (-1,077,287,000)                                                                    |
| (By transfer).....                           | (98,410,000)                                                                          | .....                                                               | (107,160,000)                                                        | (+ 8,750,000)                                                             | (+ 107,160,000)                                                                     |
| (Liquidation of contract authority).....     | (225,870,000)                                                                         | (261,200,000)                                                       | (Unauthorized)                                                       | (-225,870,000)                                                            | (-261,200,000)                                                                      |
| (Foreign currency appropriation).....        | (1,610,000)                                                                           | (1,544,000)                                                         | (1,544,000)                                                          | (-66,000)                                                                 | .....                                                                               |
| Grand total:                                 |                                                                                       |                                                                     |                                                                      |                                                                           |                                                                                     |
| New budget (obligational) authority.....     | 11,086,707,000                                                                        | 11,078,523,000                                                      | 10,515,916,000                                                       | -570,791,000                                                              | -562,607,000                                                                        |
| (Unauthorized) .....                         | (8,770,943,000)                                                                       | (8,954,843,000)                                                     | (Unauthorized)                                                       | (-8,770,943,000)                                                          | (-8,954,843,000)                                                                    |
| (By transfer).....                           | (157,910,000)                                                                         | (69,900,000)                                                        | (107,160,000)                                                        | (-50,750,000)                                                             | (+ 37,260,000)                                                                      |
| (Limitation on administrative expenses)..... | (2,857,000)                                                                           | (3,167,000)                                                         | (Unauthorized)                                                       | (-2,857,000)                                                              | (-3,167,000)                                                                        |
| (Limitation on direct loans).....            | .....                                                                                 | (355,750,000)                                                       | (Unauthorized)                                                       | .....                                                                     | (-355,750,000)                                                                      |
| (Limitation on guaranteed loans) .....       | (150,000,000)                                                                         | (4,403,456,000)                                                     | (Unauthorized)                                                       | (-150,000,000)                                                            | (-4,403,456,000)                                                                    |
| (Liquidation of contract authority).....     | (225,870,000)                                                                         | (261,200,000)                                                       | (Unauthorized)                                                       | (-225,870,000)                                                            | (-261,200,000)                                                                      |